Notes for

Lectures on Evaluation of Social Programs

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¹ These lectures were given at the World Bank when Hotz was a Professor at the Irving B. Harris Graduate School of Public Policy Studies at the University of Chicago and affiliated with the Population Research Center at the University of Chicago and NORC.

The following is a set of lecture notes on evaluation design and methods as they apply to various types of social programs and/or organized interventions into communities and targeted populations that I prepared for lectures I gave at the World Bank in 1994. These lectures were intended to provide an introduction to issues that one needs to confront in designing an evaluation of some program or intervention and the range of options available to address these issues.

The lectures focus on three issues: Experimental Evaluation Designs, Non-Experimental Evaluation Designs and Process Analysis. Even though the prospects of using an experimental design may be remote, experimental designs are treated because it provides a useful contrast between ideal evaluation designs and the practical problems in social contexts which the feasibility of experimental evaluations problematic. I did not cover cost-benefit analysis in my lectures, even though it is often a key component of many evaluations. I omitted it because the Bank's Research Division had expertise in this area and/or could find experts who were more versed in this area than I. I divided my discussion of these topics into six lectures, which are listed below, along with the main topics covered in each. At the end of the notes for each lecture, I provide a reading list of background material for each of the lectures. I structured most of the lectures so that they did not depend upon participants having read specific pieces. Rather, I tried to cover topics in a relatively self-contained way and then suggested further readings which participants could consult for further details and/or more technical treatments.

In 2007, I updated Lecture V on non-experimental evaluation methods to reflect developments in the evaluation literature that had occurred since 1994. In particular, I updated my discussion of Instrumental Variables (IV) methods, Matching Methods and methods for bounding treatment effects. In 2009, I added a section on Regression Discontinuity Designs to Lecture V and made some other corrections to Lectures I, III and V.

Lecture Outline and Reading List

I. The Evaluation Problem and General Issues in Designing Evaluations

Topics: Definition of Social Program Evaluation Research

The Fundamental Hurdles Confronting Evaluation Research

Internal Versus External Validity of An Evaluation

Contexts for Evaluation Research The Types Evaluation Research

II. Research Questions of Interest for Evaluation Research Concerning the Impact of Programs

Topics: Alternative Questions of Interest Concerning the Impacts of Programs in Evaluation

Research

III. The Logic of Experimental Evaluation Designs and Their Applicability in Social Contexts

Topics: The Ideal Experiment: Its Underlying Assumptions and Advantages

Conducting Experiments in Social and Program Contexts: The Less than Ideal Case The Use of Experimental Designs to Identify "Structural" Models of Behavior

IV. Designing Experimental Evaluations of Social Programs: The Case of the National JTPA Study

Topics: Evaluating Demonstration Projects versus Existing On-Going Programs: Key Differ-

ences and their Consequences for Designing Evaluation Studies

The JTPA System: Key Features and their Challenges To Evaluation

The Design of the Experimental Component of the National JTPA Study

Designing Experimental Evaluations of On-Going Programs: Tentative Conclusions

V. Designing Non-Experimental Evaluations of Social Programs: Alternative Methods of Estimation and the Associated Data Requirements

Topics: Expressing Model in Regression Format

Control Function Estimators for Use with Post-Program Data on Participants and Mem-

bers of a Comparison Group

Longitudinal and/or Repeated Cross-Section Data Estimators

Instrumental Variables (IV) Estimators

Regression Discontinuity Designs

Statistical Matching Procedures and Non-Parametric Methods

Bounds on Treatment Effects

VI. Choosing Among Alternative Nonexperimental Estimators in Impact Analysis: The Case of Evaluating Manpower Training Programs

Topics: The Problem of Selection Bias

Alternative Nonexperimental Estimators for Measuring the Impact of Training on Earn-

ings in the Presence of Nonrandom Assignment

Testing Alternative Specifications

A Re-Analysis of the National Supported Work Data

I. The Evaluation Problem and General Issues in Designing Evaluations

1. Definition of Social Program Evaluation Research

Evaluation Research seeks to identify and measure the relationship between interventions and their impacts on people's behavior or performance.

♦ Typically, the causal variables of interest are the results of systematic interventions, typically manipulated via programs or policies of governments or other organizations.

Example: What is the effect of a government training program on a variety of human behaviors and performances, such as labor market success?

♦ The Hypotheses relevant to policy analysis and evaluation research are generally provided by the very form of the intervention to which evaluation research is directed.

Example: Does a particular education and training program increase the cognitive achievement or employment and earnings of those affected; if so, by how much? Are these programs, cost-effective?

2. The Fundamental Hurdles Confronting Evaluation Research

2.1 Selection Bias

2.1.1 The problem of selection bias

The possibility that the participants (or construction of a program) were different (as measured by the outcomes of interest) from those not receiving a treatment, i.e., biased relative to the control group, for reasons (conscious, unconscious, deliberate or accidental) having to do with the way in which they were selected, or that they self-selected, for the study.

2.1.2 More formal characterization of the selection bias problem

Let:

 Y_{1it} denote the earnings (outcome) of the i^{th} person in calendar year t if they receive training (treatment) for training (treatment) received in year k (t > k).

 Y_{0it} denote the earnings the individual would receive in year t if the person did not receive training (treatment) in year k.

• What one observes is individuals being of one of two types:

$$d_i = \begin{cases} 1, & \text{if the } i^{th} \text{ individual receives training in year } k, \\ 0, & \text{if the } i^{th} \text{ individual does not receive training in year } k, \end{cases}$$

where d_i is an indicator of the i^{th} person's training or *treatment* status.

- Let Y_{it} denote the observed outcome for the i^{th} individual in year t.
- ♦ The *counterfactual outcome* associated with the *counterfactual state*—the treatment (or its absence) that they don't receive—is Y_{0it} , for those who actually receive the training or treatment (i.e., those for which $d_i = 1$), and Y_{1it} , for those who do not receive training or treatment (i.e., those for which $d_i = 0$). It follows that:

$$Y_{it} = Y_{1it}d_i + Y_{0it}(1 - d_i) = \alpha_{it}d_i + Y_{0it}$$
(1)

♦ One is interested in knowing

$$\alpha_{it} = Y_{1it} - Y_{0it},$$

for t > k.

♦ The Fundamental Problem of Evaluation Research (or, more generally, Causal Inference):

All individuals are only observed in one of the two treatment states so for the same individual we only observe Y_{1it} or Y_{0it} but not both! In general, the counterfactual outcome is inherently unobservable since individuals cannot simultaneously participant and not participate in a program.

All evaluation design strategies represent attempts to get second best ways of measuring the counterfactual state.

At best we can learn something about aspects of the *distribution* of α_{it} , such as its mean or conditional mean.

♦ *The Problem with Using Observational Data*:

Suppose we are willing to settle for learning about the average impact of a program on those who actually receive the training (treatment). That is, suppose we focus on trying to learn about:

$$\alpha_{t} = E(\alpha_{it} \, \big| \, d_{i} = 1)$$

• Simple Mean-Difference Estimator:

Consider the means of the post-program outcomes for the *treatment group* and a *comparison group* who did not receive the treatment:

$$E(\overline{Y}_{t_i}) = E(Y_{t_i} | d_i = 1) = E(Y_{0t_i} + \alpha_{t_i} | d_i = 1)$$
(2)

and

$$E(\overline{Y}_{Nt}) = E(Y_{it} | d_i = 0) = E(Y_{0it} | d_i = 0)$$
(3)

Consider the mean of the difference of \overline{Y}_{T_t} and \overline{Y}_{N_t} :

$$E(\overline{Y}_{T_t} - \overline{Y}_{N_t}) = E(Y_{0it} + \alpha_{it} | d_i = 1) - E(Y_{0it} | d_i = 0)$$

$$= E(\alpha_{it} | d_i = 1) + [E(Y_{0it} | d_i = 1) - E(Y_{0it} | d_i = 0)]$$
(4)

The problem of selection bias concerns whether the term $E(Y_{0it} | d_i = 1) - E(Y_{0it} | d_i = 0)$ is zero. In general, one cannot presume that it is!

2.1.3 Why might selection bias arise: Incentive Effects for program participation (or non-participation)

- ♦ Consider the case of the impact of training on earnings due to a government-sponsored training program:
 - Would one expect the earnings that trainees would have received if they had not gone through training are equal to the earnings of the comparison group? *In general, the answer is no!*
 - The type of individual who applies for training programs is likely to have less education, on average, than those who do not apply and/or program operators may choose to use low educational attainment as a criterion for selection in order to serve those who are more disadvantaged.
 - Those seeking training, especially in training programs which do not provide a stipend (as is the case with JTPA), might also be highly motivated to obtain a job.
 - To the extent that educational attainment and motivation affect earnings, those seeking training would not have had, on average, earnings in the absence of the program as those in the comparison group.
 - In such situations, the earnings of the comparison group do not, on average, measure the earnings of trainees in the absence of training and the estimation strategy described above does not isolate the mean impact of training on the trained.

• More generally, selection bias arises when there is a direct relationship between outcomes and choice of treatments. The distribution of d_i and (Y_{0it}, Y_{1it}) are not independent. That is:

$$f(d_i, Y_{0it}, Y_{1it}) \neq f_d(d_i) f_Y(Y_{0it}, Y_{1it})$$

• Economic models of selection (e.g., the Roy Model) suggest that choices of actions may depend upon the relative gains from alternative choices.

In the training example, one might hypothesize that individuals choose whether or not to obtain training so as to maximize the present value of their income. Such *enrollment decision rules* give rise to the statistical problem of selection bias described above.

2.1.4 Alternative approaches to deal with the selection bias problem

2.1.4.1 Experimental Designs:

• Such designs use random assignment of treatment and control status to generate so that the resulting *control* group will be guaranteed to meet the condition: $E(Y_{0it} | d_i = 1) - E(Y_{0it} | d_i = 0)$.

2.1.4.2 Quasi-Experimental Designs:

♦ *Statistical (econometric) adjustments*:

These techniques attempt to use econometric methods to "adjust out" (or control for) the systematic differences between the non-experimental comparison group and the treatment group.

A variety of methods are used.

♦ *Matching techniques*:

These methods attempt to generate a non-experimental *comparison group* by trying to find individuals who appear to be "the same as" the members of the treatment group.

2.2 The Problems of Making Type I and II Errors

• In the design of testing of propositions, we typically establish a *Null Hypothesis* (H_0) and an *Alternative Hypothesis* (H_a) . We know there are two types of "mistakes" or "errors" that can be made:

Type I Errors: incorrectly concluding that H_a is true (incorrectly rejecting H_0)

Type II Errors: failing to detect an effect when there was one (failing to reject H_0 when, in fact, H_A is true).

In classical statistical hypothesis testing, we usually try to minimize $Type\ I\ Error$ by the choice of H_0 and H_A and by rigging things so that we require strong evidence against H_0 before we reject it (setting of the significance level of the test.)

- ♦ In order to minimize the problems of lack of *statistical power* necessary to avoid *Type II Error*, one can:
 - Design evaluations with adequate sample sizes in order to have a chance to obtain minimal effects. (Issues of *minimum detectable effects*).
 - Design evaluations with treatments to enable separation between treatment effects, i.e., make treatment *distinctive*.
 - As Cook and Campbell (1979) argue in their book, when making *causal* inferences such as the impact of a program, a *necessary condition* is variation in the treatment. In part, this means that one wants differences between what the treatment group experiences versus what the control group experiences, i.e., the *treatment* is different enough from H_0 to make its impact on behavior, if there is any, *detectable*.

Example: If one expects that a particular training program will have minimal effects if only administered for a short-time, then may want to try bolder treatments. Unfortunately, not always possible. (Alteration of the program.)

2.3 The Contamination Bias Problem

♦ Want to avoid factors entering an experiment that affects the treatment or control (comparison) group in ways that distort the comparison we seek. Can come in many forms:

2.3.1 (Classic) Contamination Bias (or Cross-over) Problem

♦ The control group members actually receive the treatment. Solutions may involve controlling the disbursement of the treatment, but not always possible.

Example: Gary Income Maintenance Experiment.

2.3.2 No-Show Problem

♦ The treatment group does not receive the treatment

Example: No-shows in a training program. Selected for the program but do **n**ot show up to receive the treatment.

Example: More subtle. The NIT program of those who are eligible but never receive any payments. Whom do we compare? Those who receive treatment versus the members of the control group? There is the potential for *selection bias* if choice element in receiving payments. Everyone selected to be *eligible* for the treatment versus the control group? Issue here is related to

whether this is the *outcome* of interest.

2.3.3 Attrition Bias

♦ Like No-Shows but cases where receiving the treatment but stop or cannot follow people after receipt of the program. Often case that drop outs may be selective.

Example: Attrition problems in the NIT.

2.4 The "Program (and Program Administrators) Don't Play Dead" Problem

Need to get administrators to agree to study and cooperate in conducting the study. Typically, programs have procedures, administrators, etc., which constrain the ability to do evaluative research.

Example: Turn downs in the National JTPA Study.

2.5 The Quality and Consistency of the Treatment and Program Problem

• From perspective of policy, one generally doesn't want to alter the program. At times it is convenient to do so for purposes of conducting an evaluation.

Example: Altering the pool of applicants in JTPA.

- *The "Repairman's Dilemma":* Should researchers see to it that the quality of a program and its procedures are maintained at a high quality? Should one want to evaluate the program as is, warts and all?
- Does the evaluation, per se, create an artificial program, which in the end, is not of much interest to policy makers.

2.6 The Problems of Gathering Data

- Necessary part of an evaluation but it can have its problems.
 - Differential Reporting Incentives: Treatments may have a strong incentive to report, but may be less so for controls?

Example: NIT experiments.

- Minimizing intrusiveness of data gathering. Use of survey interviews versus other ways of monitoring, through administrative data. Differential reporting.
- Anticipating gathering the right data. Problem of unexpected consequences of a program

Example: SIME/DIME marital instability). How to make sure you gather the right data.

- Adequate Baselines in "before and after" studies.
- Attrition Problem Again: How do you make sure you can find people?

3. Internal Versus External Validity of An Evaluation

♦ The above "hurdles" all represent threats the *validity* of the study in terms of ability to make inferences concerning the impact of a program on behavior based on our evaluation. (*Inferences about Causality*). Following the terminology of Campbell and Stanley (1963), we worry about two forms of validity: *internal validity* and *external validity* of our evaluation.

3.1 Internal Validity

• The approximate validity with which we infer that a relationship between treatments and outcomes is causal or that the absence of a relationship implies the absence of cause. Particular attention here is on the sample, program, and program participants we studied. For that group, can we reliably draw a conclusion as to what the *treatment* did to behavior. Most of the hurdles noted above threaten this form of valid inference and represent what we seek, in *designing* our evaluation study, to avoid or minimize.

3.2 External Validity

• The approximate validity with which we can infer that the presumed causal relationship can be *generalized* to and across alternative measures of the cause and effect and across different types of programs, participants and environmental conditions (e.g., states of the economy, types of program administration, etc.) Here the concern is the *representativeness* of our findings—however *internally valid they are*—to other circumstances. Issues of selection of sites, alterations of the program, etc. may matter crucially in the generalizations we can make for a particular evaluation study.

4. Contexts for Evaluation Research

♦ In his book on the role of social science research in government, Richard Nathan (1988) distinguishes between two types of evaluation research: *Demonstration Research* and *Evaluation Research*.

4.1 Demonstration Research

• Demonstration research is designed to test new programs and policy innovations implemented through a limited number of *pilot* or *demonstration projects*.

Examples: The NIT experiments, the NSW Demonstration, and the other social experiments are examples. Such evaluations involve the design and testing of a new program.

• A key feature of demonstration projects is that they provide an easier rationale for the

use of random assignment with its denial of services to members of a control group than is the case in other social contexts. In general, random assignment raises ethical and legal problems because of the potential that the denial of treatments may harm people or deny them something to which they are entitled, either legally or effectively. Demonstration projects minimize the problems associated with the denial because the treatment represents a service to which the population is not entitled. That is, the null treatment for controls in a demonstration project is the status quo.

• Finally, demonstration research differs from evaluations of on-going programs in terms of the goals of the research. Demonstration research typically has the more limited goal of determining whether a program *might* work. Such research focuses on questions of feasibility and likely direction of impacts. Given this focus, demonstration research generally is not expected to provide results that generalize to all potential program participants and to all possible states of nature in which the program might operate if it were adopted.

4.2 Evaluation of On-Going Programs

• Evaluate the impacts an existing program. There are at least three problems that arise (or are more difficult) in evaluating on-going programs than in conducting demonstration research.

4.2.1 <u>Lack of Control</u>

• The first problem is the inherent lack of control over the design of the program. The "treatments" are dictated by the program and frequently they are not neatly categorized as they can be in demonstration projects. The selection processes in an existing program may not be based on easily quantifiable criteria. They may differ across program units or program administrators. Such diversity complicates the analysis of the program's impact. More importantly, unlike demonstration studies, researchers are generally not free to change the way an existing program operates. This is true because in evaluating an on- going program, interest centers on how the program operates "as is." Typically, those who commission evaluation research are interested in the impact of the program(s) that currently exist.

4.2.2 Establishing Reliable Information on the Counterfactual State

• Information on what behavior would be like if the program did not exist or if it had not provided services to a program participant is a much more difficult to obtain. This may be so because the use of random assignment is generally difficult to implement. Program operators or public officials are likely to object to the denial of services to individuals who apply to a program, objecting that it is inappropriate to use individuals as human "guinea pigs." This reluctance is heightened when such evaluations involve substantial intrusions into the program such as implementing an experimental design. As Nathan (1988) notes, this lack of cooperation stems from the inherent differences in objectives between those running an on-going program and those trying to evaluate it. Program administrators are interested in providing services to individu-

als; they do not view their role as helping to facilitate evaluation of their program. Such administrators "may not want research to be conducted because they fear it would show a policy they favor to be ineffective or, if it works, to have results that fall short of what had been promised."

4.2.3 The Differences in What You Want to Learn-Not Altering the Existing Program

• The third problem is that the question being addressed in evaluations of on-going programs are more difficult to answer relative to those for demonstration projects. As noted above, demonstration research seeks to address the question of what *might* happen if a new policy was to be implemented. Such evaluations are "feasibility studies," determining whether something might work. In contrast, in evaluations of existing programs the central question is: *does it work*? This question is inherently more demanding because it is important that the results of such evaluations be representative of the program and populations it serves.

5. The Types Evaluation Research

- ◆ This is determined ultimately by what one's answers are to the following question: What questions are to be addressed? What are the policy issues? What are the outcomes one wishes to study?
 - Process Analysis:

How does the program work?

• Impact Analysis:

Does the program have a work? What effect does it have on behavior? How "big" is the impact?

Main focus on my remarks.

• Cost-Benefit Analysis:

Is the program cost-effective? Judged by some criteria, do the benefits of the program, outweigh the costs?

• Each alternative analysis will entail different designs.

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II. Research Questions of Interest for Evaluation Research Concerning the Impact of Programs

1. Some Preliminary Definitions and Notation

♦ *Treatment Regimes:*

Let S denote T reatment R egimes, where S=s denotes the particular treatment regime an individual (or group) selects or to which is assigned or is otherwise exposed.

Examples of possible treatment regimes would be:

- being accepted in or assigned to a training program or not,
- having access to a new drug
- being eligible for a particular subsidy or not,
- living in a region which has access to a particular set of services or is subject to a particular set of laws or regulations

For sake of illustration and simplicity, suppose that there are only 2 treatment regimes, which are denoted by:

- S=T denotes having access to the treatment regime (and its incumbent services)
- S=C denotes not having access to the services in treatment regime T.

♦ *Treatment Choices:*

Let $D(S=s) \equiv D(s) = k$ denote the *Treatment Choice Decision* an individual makes, *conditional* on being in a particular treatment regime s, where k = 0,1,...,K denotes the particular treatment chosen.

Examples of treatments which an individual might choose would be:

- A person actually receiving the training having been assigned to a training program.
- A patient actually taking the full dosage of a drug
- Someone actually exercising their option of claiming a subsidy (such as welfare) in a state

Again, for sake of illustration and simplicity, let there be only 2 treatment choices, given by:

D(s)=0 denotes the *null treatment choice* in which the individual, assigned to treat-

ment regime s, chooses to *not* use any of the services available in the S=T regime.

D(s)=1 denotes the treatment choice in which the individual, assigned to treatment regime s, chooses to *fully comply* and actually receive the services available in the S=T regime.

For example:

- A person assigned to a training program who actually receives the complete course of the prescribed training would be recorded as: D(T)=1
- Someone who was accepted into the training program but did not choose to participate would be recorded as: D(T)=0
- The individual in an experimental control group who was not given access to the treatment drug being studied would be recorded as: D(C)=0
- ♦ Latent Treatment Choices:

Let

 $D^{L}(C)$ be an indicator variable of choice control group would make if had been assigned to treatment status. Their selection probabilities by:

$$P(D^{L}(C) = k), k = 0,1,...,K.$$

♦ *Outcomes*:

Conceptually, at least, one can characterize the outcomes that an individual would realize if they were under different treatment regimes and/or if the individual were to choose different treatments, regardless of the treatment regimes and/or treatment choices the individual actually makes.

 $Y_s \equiv Y \mid S = s$ denote the outcome an individual would realize if they had been in Treatment Regime s, for s = T or C.

 $Y_k \equiv Y \mid D(\cdot) = k$ denote the outcome an individual would realize if they had experienced Treatment Choice k, for k = 0 or 1.

◆ Conditional on *X*, we treat the above variables as random. Our research interest is in designing (and conducting) evaluations that enable us to estimate aspects of their distribution.

Let $f(\cdot,\cdot,...)$ denote a density function for its arguments and $P(\cdot) \equiv Pr(\cdot)$ denote the probability function for a discrete event.

2. Alternative Questions of Interest Concerning the Impacts of Programs in Evaluation Research

◆ There are a number of alternative questions one might ask in characterizing the impact of a program and its treatments on outcomes. The questions differ with regard to what population is of interest, what aspect of the program structure is considered and what summary of the distribution of outcomes one is interested in using (e.g., the mean, the median, etc.). Each answer potentially different policy-relevant questions and differ in the difficulty in designing evaluations to answer them. Below, we focus on a subset of possible questions and limit most of our attention to *expected values* (means) of impacts. (See Heckman (1992) and Manski (1992) for discussions of identifying aspects of distributions other than the mean.)

Q1: What is the effect on outcomes of receipt of a particular treatment for those who chose that treatment?

$$\alpha \equiv E(Y_1 - Y_0 | D(T) = 1, S = T)$$

This effect is referred to as the effect of *treatment on the treated* (ATT or TT).

Note that we can define the effect of *treatment on the untreated* to be:

$$\alpha \equiv E(Y_1 - Y_0 | D(T) = 0, S = C)$$

Note that is effect need not be = 0.

For the running training example, this is the effect of training on those who actually receive training.

Q2a: What is the effect on the outcomes of individuals who have access to a particular treatment regime?

$$\tilde{\alpha} \equiv E(Y_T - Y_C | S = T)$$

Heckman and Vytlacil (2007a) refer to this as the *policy relevant treatment effect*. It is also referred to as the *intent to treat effect* (ITT).

This effect measures the impact of having access to a regime, relative to not having it. Here, one is not concerned whether one chooses to take a particular treatment or not. The relevant notion here is the "insurance value" of having access to a training program and the possible effect it might have on behavior and outcomes. In the training example, it would represent the average effect on earnings of having access to a training program.

Q2b: What is the likelihood of an individual selecting a particular treatment regime, given the feasible regimes and that one has some discretion what regime they face?

$$P(S = s | \text{ feasible set for } S)$$

Here the interest is on whether an individual chooses a particular treatment regime. In many contexts of interest for program evaluation, this may not be feasible. For example, an individual may not be able to determine whether a state government has a training program or not; the presence of such programs are *exogenous* to the individual. But that individual may be able to choose what governmental services they have by choosing where to live. It is the latter type of decision that is at issue in Q2b.

Q2c: What is the likelihood of an individual choosing a particular treatment, given access to a particular treatment regime?

$$P(D(T) = 1|S = T)$$

In the training example, one may be interested in whether an individual, who is eligible for a training program, elects their option and chooses it.

Q3: What would be the effect of a particular treatment on the outcome of a randomly selected member of the population?

$$\alpha^* \equiv E(Y_1 - Y_0)$$

This is referred to as the *average treatment effect* (ATE).

This question would be relevant if one is considering the likely consequences of making a program treatment mandatory. For example, one might be interested in knowing what the effect of a mandatory drug testing program would have on the productivity of the average worker.

We may be interested in *distribution of treatment effects*.

This is only of interest when *treatment effects* are heterogeneous, i.e., individuals in the population have different treatment effects (α_{it}). In the case of heterogeneous treatment effects,

- (a) Different conditioning, such as above, will lead to different expected effects.
- (b) Taking expectation over α_{it} is characterizing just one aspect of its distribution. In the end, we may want to know more about other aspects of the distribution, e.g., its variance, its skewness, etc.

Note that in the case of *homogenous treatment effects*, i.e., $\alpha_{it} = \alpha_t$, the distribution is degenerate. In this case, the different effects above will be the same, i.e., different conditioning doesn't matter.

Two additional treatment effects that vary as a function of receipt of treatment (D) are the **local** average treatment effect (LATE) and the marginal treatment effect (MTE).

Assume that D is a non-trivial function of Z, and define $Z = z^*$ and $Z = z^{**}$, where only a subset of the population that participates when $Z = z^*$ will also participate if $Z = z^*$. Then

Q4: The local average treatment effect (LATE) is the average effect of treatment on individuals who move from not choosing to receive the treatment to choosing to receive it when Z moves from $Z = z^*$ to $Z = z^{**}$.

$$\alpha^{LATE}(z^*, z^{**}) \equiv E(Y_{i1} - Y_{i0} | D(z^{**} = 1), D(z^* = 0))$$

Q5: The marginal treatment effect (MTE) is treatment effect due to an small (infinitesimal) change in the probability of participating in a program, i.e., p = P(D = 1), or

$$\alpha^{MTE}(p) \equiv \frac{\partial E(Y|p)}{\partial p}$$

- Q3 (ATE) is inherently the most difficult question about which to make inferences and Q1 (ATT) is the easiest, although it may not be that easy.
- ◆ In general, observational data does not allow one to make unbiased inferences for Q1 (ATT), Q2a (ITT) or Q3.
 - Observational data gives information on $f(Y_k | D(s) = k, S = s)$, i.e., on the distribution of outcomes for the choices that individuals make. Generally, observational data does *not* provide any information on the distribution of *counterfactual outcomes*.
 - As a consequence—noted in Lecture I—inferences drawn from observational data may be subject to selection bias.
 - The question arises as to the use of alternative designs, noted in Lecture I, for drawing inferences about the Q1, Q2a, and Q3.
- Note that one may be able to draw inferences about Q2b or Q2c.
 - The feasibility of drawing such inferences hinges crucially on the nature of observed variation in treatment regimes.

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III. The Logic of Experimental Evaluation Designs and Their Applicability in Social Contexts

1. The Ideal Experiment: Its Underlying Assumptions and Advantages

- 1.1 A Simple Experiment with Random Assignment of Treatment Regime, 2 Treatment Choices and a Perfectly Embargoed Control Group
- ♦ *Maintained Assumptions in this Case*:
 - Assumption A1: Treatment Regimes, S=T and S=C, are randomly assigned to members of a sample.
 - Assumption A2: No "Hawthorne Effects"

Let T^* and C^* denote the treatment statuses that would exist in the absence of an experiment. (What would exist in the "real world.") Let T and C denote the treatment statuses that exist in the context of the experiment.

We assume that: $T^* = T$ and $C^* = C$.

• Assumption A3: Perfectly Embargoed Control Group:

Assume that the design on the experiment is such that the following condition holds for all members of the control group:

$$P(D(C) = k)$$
, for $k = 1,..., K$ and $P(D(C) = 0) = 1$. (1)

That is, *no* members of the control group are able to choose treatment status *k*.

- Assumption A4: There are only two treatment choices associated with the S=T Treatment Regime: D(T) = 1 and D(T) = 0.
- ♦ *Inferences about Q2a [Policy Relevant Treatment Effect or Intent to Treat (ITT)]*:
 - It follows from the above assumptions that:

$$E(Y_T \mid S = T) - E(Y_C \mid S = C) = \tilde{\alpha} + [E(Y_C \mid S = T) - E(Y_C \mid S = C)]$$

$$= \tilde{\alpha}$$
(2)

Since
$$E(Y_C | S=T) = E(Y_C | S=C) = E(Y_C)$$
.

• Thus, the use of random assignment in this case *ensures* that the simple mean difference between the outcomes of the treatment and control groups is an unbiased estimator for Q2a.

- ♦ *Inferences about Q1 (ATT)*:
 - While *S* is randomly assigned, the above design does not guarantee that Treatment Choice is random. In general, it is not! The existence of the potential for experimental subjects to exercise choice is an example of *non-compliance* in experiments.

$$\alpha_{1} = E(Y_{1} | D(T) = 1) - E(Y_{0} | D(T) = 1)$$

$$= E(Y_{1} | D(T) = 1) - E(Y_{0} | D^{L}(C) = 1)$$
(3)

where $D^{L}(C)$ is the *latent choice* someone randomly assigned to the control status would have chosen if they had been allowed to choose (i.e., if their treatment regime was T rather than C).

Experimental data does not generally identify α_1 because

$$E(Y_1 | D(T) = 1) - E(Y_C | Z = C)$$

$$= \alpha_1 - \left\{ E(Y_C | Z = C) - E(Y_0 | D(T) = 1) \right\},$$
(4)

where $\{E(Y_C | D(T) = C) - E(Y_0 | D(T) = 1)\}$ in (3) need not = 0. Recall that this is just the term for *selection bias*.

- If one assumes that, in addition to Assumptions A1 A4, the following assumption also holds:
- Assumption A5: For those in the treatment regime S = T, the treatment is always accepted, i.e.,

$$P(D(T) = 1) = 1$$
 (5)

It follows that $E(Y_T | S=T) = E(Y_1 | D(T)=1)$, so that the mean difference in outcomes between experimental and control groups yields an unbiased estimator of α_1 .

Note that it follows that $\alpha_1 = \tilde{\alpha}$, i.e., ATT = ITT.

• Even without Assumption A5, one can make unbiased inferences about α_1 . [See Bloom (1984) and Angrist & Imbens (1991).]

Assumptions AI - A4 imply that the following result:

$$\frac{E(Y_T \mid S = T) - E(Y_C \mid S = C)}{P(D(T) = 1)} = E(Y_1 \mid D(T) = 1) - E(Y_0 \mid D(T) = 1) = \alpha_1.$$
(6)

The derivation of (6) is straightforward.

First, note that $E(Y_T | S=T)$ can always be written as the following weighted average:

$$E(Y_T | S = T) = P(D(T) = 1)E(Y_1 | D(T) = 1) + [1 - P(D(T) = 1)]E(Y_0 | D(T) = 0)$$
(7)

Moreover, $E(Y_C | S=C)$ can also be expressed as a weighted average of the mean of Y_0 for the two *latent* types, $D^L(C) = 0$ and $D^L(C) = 1$, where the weights are the proportions of the control group that are these latent types. That is:

$$E(Y_C | S = C) = P(D^L(C) = 1)E(Y_0 | D^L(C) = 1)$$

$$+ [1 - P(D^L(C) = 1)]E(Y_0 | D^L(C) = 0)$$

$$= P(D(T) = 1)E(Y_0 | D(T) = 1)$$

$$+ [1 - P(D(T) = 1)]E(Y_0 | D(T) = 0)$$
(8)

where $D^{L}(C) = 0$ and $D^{L}(C) = 1$ denote the *latent* treatment choices for someone in the control group. The second expression follows from

The last line of (8) follows from Assumption A3, i.e., the assumption that the control group is perfectly embargoed from treatment choice and from the no Hawthorne effect assumption. Substituting this expression for $E(Y_C|S=C)$ into (6), the result follows since the difference between the mean outcomes for the treatment and control groups is proportional to $[E(Y_1|D(T)=1) - E(Y_0|D(T)=1)]$, where the factor of proportionality is the inverse of the probability of choosing Treatment 1 [P(D(T)=1)].

• Note that the LHS of (6) is the definition of the *Instrumental Variables (IV) estimator*, where the IV is the randomly assigned treatment status.

Thus, under this special case, one can identify the effect of a treatment for those who receive it, even though the choice process governing the decision to take the treatment is not random.

- ♦ *Inferences about Q3 (ATE)*:
 - In general, the above experimental design does *not* provide data with which to make unbiased inferences about Q3.
 - The exception is if one assumes: Assumption A5 and

Assumption A6: The difference, $Y_1 - Y_0$ is the *same* for all individuals (the *constant* orhomogeneous treatment effect assumption).

Then it follows that:

$$\alpha_1 = \alpha^*$$
.

2. Conducting Experiments in Social and Program Contexts: The Less than Ideal Case

- While the experimental design has many desirable properties and an ideal, the use of such designs in social contexts often entail actual designs which do not meet the conditions noted in Section 1. We discuss, in turn:
 - some of the violations that are likely to arise in social contexts
 - their consequences for inferences drawn from simple random assignment designs
 - potential adjustments for such problems

2.1 Noncompliance with "Intended" Treatment Protocols

Two forms of Noncompliance under randomized experiments: "No Shows" and "Cross-Overs."

♦ The Problem of "No-Shows" for the S=T Treatment Regime

• Individuals assigned to S=T treatment regime end up <u>not</u> choosing the null treatment D(T)=1.

This is a violation of Assumption A5.

Examples:

- Individuals who are accepted into a training program do not show up for the program.
- o Individuals in a drug clinical trial who are assigned a new treatment do not take it.
- We saw in (4) that mean differences in outcomes of experimentals and controls does *not* provide *unbiased* estimates for α_1 , i.e., ATT.
- But "IV adjustment" in (6) does identify α_1 if Assumption A4 holds.
- As we shall see below, the IV adjustment in (6) does not work if <u>both</u> Assumptions A4 and A5 <u>do not hold</u>, i.e. when there are more than 2 treatment choices

$$D(T) = k$$
, for $k = 0,...,K$, $K > 2$. (9)

♦ The Problem of "Cross-Overs" for the S=T Treatment Regime

• Individuals assigned to S=C treatment regime end up choosing the null treatment, D(T)=1.

Examples:

- o Individuals applying for a particular training program who are randomly assigned to control group & end up going to getting training from another source.
- o Individuals in drug clinical trial assigned to the placebo group end up getting the

drug via "drug sharing."

 Again, the simple mean differences in outcomes of experimentals and controls does not provide unbiased estimates for the more general form of ATT in which interest focuses on:

$$\alpha_k = E(Y_k - Y_0 | D(T) = k, S = T)$$
 (10)

for k = 1,...,K.

That is, we want to know the effects of various types of treatment choices—such as partial compliance with a treatment protocol—relative to the null treatment case.

♦ Note that both problems are inherent when dealing with human subjects. In this sense, experimental evaluations with human subjects are different than those in agriculture, etc.

Example: A Experimental Evaluation of the Effect of Training Services on the Trained—The National JTPA Study

- Random assignment to following treatment regimes:
 - A. classroom training,
 - B. on-the-job training and/or job-search assistance (OJT/JSA),
 - C. other training services.
- ♦ Experimental design of the National JTPA Study well-suited for analysis of the net impacts of *access* treatment regimes.
- Not so well suited for estimation of treatments chosen by subjects which were randomly assigned.
- ♦ See Table 1 below for Distribution of "treatment choices" made by participants in JTPA Evaluation.
 - Sizeable fraction of treatment groups in each of the three sets of training streams were "No Shows."
 - One also sees that sizeable proportions of those in the Treatment Groups ended receive treatments other than the one that was the main focus of their training stream.
 - o Finally, note that there is evidence of Cross-Overs for each of the three Control Groups.

Table 1: Distribution of Specific JTPA Services Received by Those in (Randomly Assigned) Treatment Groups

	Percentage of Treatment/Control Group that Received Particular Services:					
	Classroom Training		On-the-Job Training/Job Search Ass.		Other Services	
Specific Program Service Received	Treatment Group	Control Group	Treatment Group	Control Group	Treatment Group	Control Group
Never enrolled	27.60%		43.50%		37.70%	
Classroom training in occupational skills	56.20	27.70%	3.30	11.00%	9.40	16.30%
Basic education ^b	12.90	8.70	3.10	4.70	15.70	9.40
On-the-job training	3.80	0.20	28.00	0.60	4.70	0.20
Job search assistance	19.50		28.90		19.70	
Work experience	4.00	0.40	2.90	0.30	2.30	0.40
Miscellaneous ^c	9.90		6.50		31.00	
Sample Size	4,119	1,769	4,291	1,851	3,064	1,183

Source: Exhibit 3.18, Bloom, et al. (1993).

a. Entries in Table are the percentages of treatment group who received that service. Note that members of a treatment group may have received more than one program service, so percentages do not sum to 100.0%.

b. "Basic Education" includes Adult Basic Education (ABE), high school or General Educational Development (GED) preparation, and English as a Second Language (ESL).

c. "Miscellaneous" included assessment, job-readiness training, customized training, vocational exploration, job shadowing, and tryout employment, among other services.

• Possible "Solution" to Problems of Non-Compliance: Use of Experimental Data to Identify a Bound on α_k .

Two cases to consider:

• Estimating Effects for "Partial Compliance" where there is Perfect Embargoing of the Control Group:

Situations in which experimental subjects can exercise choice over the "treatment" they actually receive, but control subjects are perfectly embargoed from treatment choice, i.e., *cross-overs, in the strict sense of this term, are not allowed*.

• Estimating Effects for "Partial Compliance" when Controls are Not Perfectly Embargoed from Choice:

Situations in which control subjects are *not* perfectly embargoed from treatment choice [i.e., cross-overs can occur].

[See Hotz and Sanders (1994) for treatment of both cases.]

2.2 Bounds on Treatment Effects in the Perfectly Embargoed Control Group Case with More Than Two Feasible Treatment Choices

We maintain *Assumption A4* (Perfect Embargo of Control Group) but relax *A5* & allow for multiple treatments. Given *perfect embargoing*, expression (8) generalizes to:

$$E(Y_{0}|S=C) = \sum_{j=0}^{K} P(D^{L}(C) = j|S=C) E(Y_{0}|D^{L}(C) = j, S=C)$$

$$= P(D^{L}(C) = k|S=C) E(Y_{0}|D^{L}(C) = k, S=C)$$

$$+ \sum_{j=0, j\neq k}^{K} P(D^{L}(C) = j|S=C) E(Y_{0}|D^{L}(C) = j, S=C)$$

$$= P(D^{L}(C) = k|S=C) E(Y_{0}|D^{L}(C) = k, S=C)$$

$$+ \left[1 - P(D^{L}(C) = k|S=C)\right] E(Y_{0}|D^{L}(C) = \sim k, Z=C)$$
(11)

where $D^L(C) = \sim k$ denotes the fact that the latent treatment is *not* k. $E(Y_T | S = T) - E(Y_C | S = C)$ no longer proportional to any one of the α_k 's. But $E(Y_C | S = C)$ "contains" $E(Y_0 | D(C) = k, S = T)$ which provides scope for identifying bounds on α_k .

To see this, note that from (11) one can solve for $E(Y_0|D(T)=k)$ to obtain the more general form of an expression for (6):

$$\alpha_{k} = \left(\frac{1}{P(D(T) = k)}\right) \left[c_{1} - c_{2k} + \left(1 - P(D(T) = k)\right) E\left(Y_{0} \middle| D^{L}(C) = \sim k\right)\right],\tag{12}$$

where

$$c_1 = E(Y_T | S = T) - E(Y_C | S = C),$$
 (13)

is the Intent-to-Treat (ITT) Effect, and

$$c_{2k} = [1 - P(D(T) = \sim k)] E(Y_{\sim k} | D(T) = \sim k), \tag{14}$$

for k=1,...,K. Data from experiments allow us to identify (estimate) c_1 and c_{2k} , as well as P(D(T)=k). But $E(Y_0 | D^L(C) = \sim k, S = C)$ is not identified from data.

However, one can bound α_k by placing upper and lower bounds on the latter conditional expectation. In particular, given that c_1 , c_{2k} , and P(D(T)=k) are identified from experimental data, it follows that deriving bounds on α_k hinge on obtaining bounds on $E(Y_0 | D^L(C) = \sim k)$, the mean outcome in the control group for latent treatment groups other than k. Several alternative sets of bounds on α_k can be formed.

2.2.1 Experimental Bounded Outcome Bounds on α_k:

Suppose that *Y* has bounded support.

$$Y \in [K_L, K_U], \tag{15}$$

where K_L and K_U are the lower and upper bounds, respectively, on the possible realizations of Y. Substitute K_L and K_U for $E(Y_0|D^L=\sim k, S=C)$ in (12), to get *Experimental Bounded Outcome bounds* for α_k :

$$B_{Lk}^{1} = \max \left[(K_{L} - K_{U}), \left(\frac{1}{P(D=k)} \right) (c_{1} - c_{2k} + [1 - P(D=k)]K_{L}) \right], \tag{16}$$

$$B_{Uk}^{1} = \min \left[(K_{U} - K_{L}), \left(\frac{1}{P(D=k)} \right) (c_{1} - c_{2k} + [1 - P(D=k)]K_{U}) \right].$$
 (17)

2.2.2 Horowitz-Manski Bounds on α_k :

Note that $E(Y_C|S=C)$ represents a *contaminated* measure of the object of interest, $E(Y_0|D(T)=k)$ it follows that $E(Y_C|S=C)$ "contains" $E(Y_0|D^L(C)=k)$. Given the Perfect Embargo Assumption [Assumption A4], the fraction [1-P(D(T)=k)] of the control group has the latent treatment status $D^L(C)=k$ and the remaining P(D(T)=k) proportion has latent status $D^L(C)=k$. While we do not know which of the control group members have the non-Treatment-k latent statuses, we can form lower and upper bounds on $E(Y_0|D^L(C)=k)$ in the following way.

Suppose we assume that all of the observations for which $D^L(C)=\sim k$ have values of Y_0 which lie *below* the P(D(T)=k)-quantile and above the [1-P(D(T)=k)]-quantile, respectively, in

the distribution of Y_0 for the control group. That is, to get the lower bound on $E(Y_0|D^L(C)=\sim k)$, we presume that all of the observations on $Y_0|D^L(C)=\sim k$ lie in the "lower tail" of Y_0 and in the "upper tail" for its upper bound. Then it follows that

$$Y_{0,[1-P(D=k)]}$$
 and $Y_{0,P(D=k)}$

denote, respectively, the $[1-P(D=k)]^{th}$ and $P(D=k)^{th}$ quantiles of distribution of Y_0 for the control group. Then the *Lower Bound* on $E(Y_0 | D^L = \sim k, S = C)$ is given by

$$E(Y_0 | S=C, Y_0 \ge Y_{0,[1-P(D=k)]}),$$
 (18)

i.e., the *truncated mean* of $Y_0 \mid D = \sim k$ such that $Y_0 \leq Y_{0,[1-P(D=k)]}$. It follows that the *Upper Bound* on $E(Y_0 \mid D^L = \sim k, S = C)$ is:

$$E(Y_0 | S=C, Y_0 \ge Y_{0, P(D=k)}).$$
 (19)

See the accompanying Figure.

The *Horowitz-Manski bounds* on α_k are obtained as follows. Substituting the corresponding truncated means for $E(Y_0|D^L(C)=\sim k)$ in (11), one obtains a new set of upper and lower bounds on α_k . Denoted by $[B_{Lk}^2, B_{Uk}^2]$, these bounds are defined as:

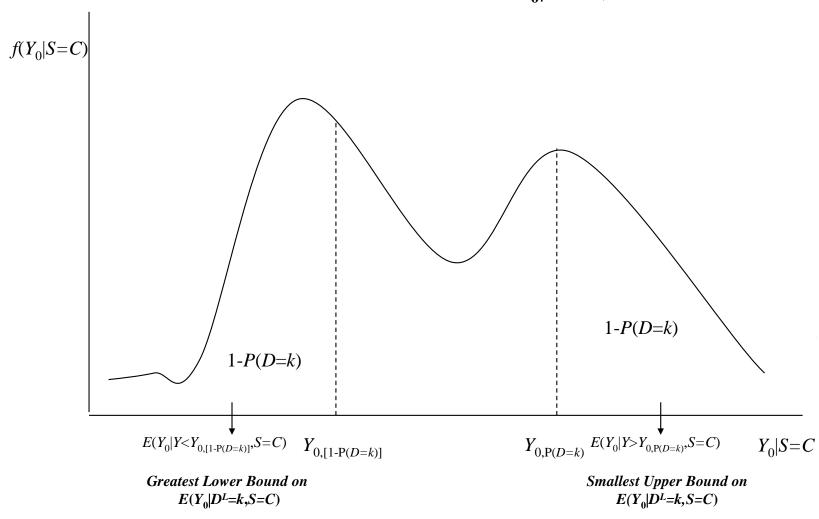
$$B_{Lk}^{2} = c_{1} - c_{2k} + \left(\frac{1 - P(D = k)}{P(D = k)}\right) E\left(Y_{0} \middle| S = C, Y_{0} \le Y_{0,[1 - P(D = k)]}\right)$$

$$\tag{20}$$

$$B_{Uk}^{2} = c_{1} - c_{2k} + \left(\frac{1 - P(D = k)}{P(D = k)}\right) E\left(Y_{0} \middle| S = C, Y_{0} \le Y_{0, P(D = k)}\right). \tag{21}$$

The Horowitz-Manski bounds are robust and impose no further restrictions or constraints on experimental data than those implied by the above Assumptions. They are the "tightest" bounds that can be formed without invoking further assumptions.

Horowitz-Manski Bounds for $E(Y_0|D^L=k, S=C)$



2.3 Bounds on Treatment Effects in the Imperfectly Embargoed Control Group Case with Two Feasible Treatment Choices

Structure of Problem and Assumptions:

Instead of Assumption A4 we now allow for:

Assumption A5': For those assigned to control status, P(D(C)=k) may not be 0 for all k

But now we return to maintaining Assumption A5 (Only two Treatment Choices). Let

D(s) = 0 denote that prescribed treatment is <u>not</u> taken when S = s, s = T, C,

D(s) = 1 denote that prescribed treatment is taken when S = s, s = T, C.

Four feasible Treatment Choices:

D(T) = 1 and D(C) = 0 (Perfect compliance with experimental design)

D(T) = 0 and D(C) = 1 (Perfect defiance of experimental design)

D(T) = 0 and D(C) = 0 (Never take the prescribed treatment)

D(T) = 1 and D(C) = 1 (Always take the prescribed treatment)

and the probability of these joint events is denoted by P(D(T) = k, D(T) = k'), k, k' = 0,1.

♦ We seek to identify:

$$\alpha_1 \equiv E\left(Y_1 - Y_0 \middle| D(T) = 1\right) \tag{22}$$

Strategy:

Form bounds on:

$$E(Y_0 | D(T)=1, D(C)=0),$$

$$P(D(C)=0 | D(T)=1),$$

$$E(Y_0 | D(T)=1,D(C)=1),$$

or

$$P(D(C)=1 | D(T)=1)$$

and any other joint probabilities based on available data.

Bounds on $E(Y_0 | D(C)=0,D(T)=1)$:

Experimental data *does* identify $E(Y_0 | D(C)=0)$ which is equal to:

$$E(Y_0 | D(C) = 0) = E(Y_0 | D(T) = 1, D(C) = 0) P(D(T) = 1 | D(C) = 0)$$

$$+ E(Y_0 | D(T) = 0, D(C) = 0) [1 - P(D(T) = 1 | D(C) = 0)]$$
(23)

One can use (23) to form modified versions of either *Minimalist* or *Horowitz-Manski Bounds* for $E(Y_0 | D(T)=1, D(C)=0)$:

2.3.1 Modified Bounded Outcome Bounds on $E(Y_0 | D(C)=0, D(T)=1)$:

$$B_{L}^{1}(Y_{0}|D(T) = 1, D(C) = 0)$$

$$= \max \left[K_{L}, \frac{E(Y_{0}|D(C) = 0) - K_{U}[1 - P_{L}(D(T) = 1|D(C) = 0)]}{P_{L}(D(T) = 1|D(C) = 0)} \right]$$
(24)

$$B_{U}^{1}(Y_{0}|D(T) = 1, D(C) = 0)$$

$$= \min \left[K_{U}, \frac{E(Y_{0}|D(C) = 0) - K_{L}[1 - P_{U}(D(T) = 1|D(C) = 0)]}{P_{U}(D(T) = 1|D(C) = 0)} \right]$$
(25)

2.3.2 <u>Modified Horowitz-Manski Bounds on $E(Y_0 | D(C)=0, D(T)=1)$:</u>

$$B_{L}^{2}\left(Y_{0}\left|D(T)=1,D(C)=0\right)=E\left(Y_{0}\left|D(C)=0,Y_{0}\leq Y_{0,\left[P_{L}^{*}(D(T)=1\right|D(C)=0)N_{C}\right]}\right)$$
(26)

$$B_{U}^{2}\left(Y_{0}\left|D\left(T\right)=1,D(C)=0\right)=E\left(Y_{0}\left|D\left(C\right)=0,Y_{0}\geq Y_{0,\left[P_{U}^{*}\left(D\left(T\right)=1\right]D\left(C\right)=0\right)N_{C}\right]}\right)$$
(27)

where, using results from Hoeffding (1942) and Frechet (1951),

$$P_{L}(D(C) = 1 | D(C) = 0) = \frac{\max \left[\left\{ P(D(T) = 1) - P(D(C) = 1) \right\}, 0 \right]}{P(D(C) = 0)}$$
(28)

$$P_{U}\left(D(C) = 1 \middle| D(C) = 0\right) = \frac{\min\left[P(D(T) = 1), \left\{1 - P(D(C) = 1)\right\}\right]}{P(D(C) = 0)}$$
(29)

• *Bounds on* $E(Y_0 | D(T)=1,D(C)=1)$:

Experimental data does not identify above expectation. Must resort to *Bounded Outcome Bounds* on this term.

$$B_L^1(Y_0|D(T)=1,D(C)=1)=K_L$$
 (30)

$$B_U^1(Y_0|D(T)=1,D(C)=1) \equiv K_U$$
 (31)

• Bounds on $P(D(C)=1 \mid D(T)=1)$:

$$P_{L}(D(C) = 1 | D(C) = 1) = \frac{\max\left[\left\{P(D(T) = 1) + P(D(C) = 1) - 1\right\}, 0\right]}{P(D(C) = 0)}$$
(32)

$$P_{U}(D(C) = 1 | D(C) = 1) = \frac{\min[P(D(T) = 1), P(D(C) = 1)]}{P(D(C) = 0)}$$
(33)

Consequently, the following are bounds on α_1 hold:

Modified Bounded Outcome Bounds on α_1 :

$$B_L^1(\alpha_1) = \max \left[(K_L - K_U), \left[E(Y_1 | D(T) = 1) - \left(G_L^1(Y_0) \right) \right] \right]$$
 (34)

$$B_{U}^{1}(\alpha_{1}) = \min \left[(K_{U} - K_{L}), \left[E(Y_{1} | D(T) = 1) - \left(G_{U}^{1}(Y_{0}) \right) \right] \right]$$
(35)

where

$$G_L^1(\alpha_1) = B_L^1(Y_0 | D(T) = 1, D(C) = 0)[1 - P_L(D(C) = 1 | D(C) = 1)] + K_U P_L(D(C) = 1 | D(T) = 1)$$
(36)

$$G_U^1(\alpha_1) = B_U^1(Y_0 | D(T) = 1, D(C) = 0)[1 - P_U(D(C) = 1 | D(C) = 1)] + K_I P_U(D(C) = 1 | D(T) = 1)$$
(37)

Modified Horowitz-Manski Bounds on α_1 :

$$B_L^2(\alpha_1) = \left[E(Y_1 | D(T) = 1) - \left(G_L^2(Y_0) \right) \right]$$
(38)

$$B_U^2(\alpha_1) = \left[E(Y_1 | D(T) = 1) - \left(G_U^2(Y_0) \right) \right]$$
(39)

where

$$G_L^2(\alpha_1) = B_L^2(Y_0 | D(T) = 1, D(C) = 0)[1 - P_L(D(C) = 1 | D(C) = 1)] + K_U P_L(D(C) = 1 | D(T) = 1)$$
(40)

$$G_U^2(\alpha_1) = B_U^2(Y_0 | D(T) = 1, D(C) = 0)[1 - P_U(D(C) = 1 | D(C) = 1)] + K_I P_U(D(C) = 1 | D(T) = 1)$$
(41)

2.4 Accounting for Macro Effects Associated with Social Programs

• The implementation of a permanent program may have several effects on the *macro envi*ronment which may represent part of the "impact" associated with a program. The following are some of the macro effects which would accompany the implementation of a new permanent program:

• Market-equilibrium Effects

Implementation of large-scale jobs creation training program may affect the equilibrium in the labor market which is affect.

• Information Diffusion Effects

Information about a new set of social services (job counseling for the poor) may reach different populations after information has been transmitted through a community than would be the case in its initial form.

• Social Interaction Effects

Changes in the attitudes of a society concerning discrimination after the adoption of "open-housing" legislation may result in a different impact of such legislation on the home-buying behavior of minorities than prior to the changes in these social norms or interactions.

- ♦ All of these effects might not be measurable with a *Demonstration Project*. As a consequence, designing a demonstration project using a *micro experiment* would not be able to measure these effects.
- Observational Data and use of non-experimental evaluation methods, in which outcomes are measured over time and across geographically separated regions or neighborhoods may be better suited to deal with macro effects.
- ♦ Use of an experimental design in which treatment regimes are randomly assigned across regions might be a partial solution to dealing with macro effects.

2.5 Problems Accounting for Entry Effects in Experimental Designs

- ♦ In typical experimental design of a program—such as a training or welfare program—individuals who have applied to and/or are subject to the program are those at risk of being assigned to a Treatment Regime.
 - Applicants to a new training program are either randomly assigned to have *access-to-the-training* (*S*=*T*) or are *denied access* (*S*=*C*). This set of subjects are then followed and their subsequent outcomes (e.g., earnings, labor force participation, etc.) is measured and compared.
- But, over time (as the program matures) and/or in different economic conditions, the applicant pool may change, i.e., those who wish to enter the new program may change. As a

♦ Possible Solutions:

• If feasible—and this is a big *if*—one may be able to randomly assign an *entitlement-to-treatment* before an individual even applies.

For example, the Military Draft Lottery in the U.S. during the Vietnam War Era is an example of such a random assignment.

In such cases, one may be able to then monitor how entry is affected by a change in the regime.

♦ For example, regions or neighborhoods might be randomly assigned a particular treatment—such as expedited access to a set of services—and other regions would not receive such services. Then one could monitor the impact of the new treatment (expedited services) on the differential rate of utilizing social services.

3. The Use of Experimental Designs to Identify "Structural" Models of Behavior

- In an earlier era of program evaluation, advocates of experiments argued for the use of random assignment to generate *exogenous* variation with which to identify *structural* models of behavior.
 - The early designers of the Negative Income Tax (NIT) Experiments in the U.S. [see Cain and Watts (1973)] advocated evaluations in which welfare guarantees and benefit-reduction rates were randomly assigned to poor populations in order to obtain better estimates of the *income* and substitution *effects* for models of *labor supply equations*.
 - The designers of the Residential Electricity Time-of-Use Pricing Experiments [see Aigner (1985)] used data from experiments in which different time-of-day pricing schemes were randomly assigned to residences as a way of estimating *price elasticities* for *electricity demand equations*.
- ♦ More recently, the actual applications of experimental designs to program evaluation have had a *black box* orientation.
 - The focus has been on the identification of the *net impact* of one treatment regime to a null treatment regime.
 - Simple mean differences between experimentals and controls have been the focus of such analyses.
 - Such results often tell little about how individuals would respond to different treatments that one might envision but that are not the same as those considered in the experiment itself.
- In my view (and in the view of others), this is an unfortunate development.

- Heckman (1992) has argued for more attention to designing experiments with an eye to identifying parameters characterizing structural models.
- Greenberg, Meyer and Wiseman (1993) also have argued for designs of experiments in welfare-to-work initiatives in the U.S. to identify "production function" for producing work-related "skills" among the poor.
- ♦ In attempting design experiments with such a goal in mind, several issues need to be considered:
 - A larger number of treatments should be used in the design to maximize the information about the production function "response surface."
 - Attempts should be made to maximize the distinctness of the treatments.
 - Other issues.

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IV. Designing Experimental Evaluations of Social Programs: The Case of the National JTPA Study

1. Introduction

- 1.1 The Problem: Can we obtain "reliable" estimates of the impact of social programs such as the manpower training programs of the Job Training Partnership Act (JTPA)?
 - ♦ Virtually all of these evaluations use nonexperimentally-based statistical methods for estimating the impact of the programs.
 - Problem confronted in such analyses is <u>selection</u> bias.
 - In the recent literature on program evaluation, several authors have argued that alternative nonexperimental estimators of program impact produce a disconcertingly wide range of estimates even when applied to the same data.

See Table 1.1.

"...estimates of program effects that are based on nonexperimental comparisons can be subject to substantial misspecification uncertainty" (Burtless and Orr, 1986, p. 613)

and that

"...randomized clinical trials are necessary to determine program effects" (Ashenfelter and Card, 1985, p. 648).

Barnow (1987) argues that

- "...experiments appear to be the only method available at this time to overcome the limitations of nonexperimental evaluations" (p. 190).
- ◆ LaLonde and Maynard (1987) compare the experimental the experimental estimates of the National Supported Work Demonstration impact with estimates obtained using nonexperimental procedures and find that:

"the nonexperimental procedures may not accurately estimate the true program impacts. In particular, there does not appear to be any formula [using nonexperimental methods] that researchers can confidently use to replicate the experimental results of the Supported Work Program. In addition, these studies suggest that recently developed methods for constructing comparison groups are no more likely (and arguably less likely) than the econometric procedures to replicate the experimental estimates of the impact of training."

They conclude that these

"findings are further evidence that the current skepticism surrounding the results of nonexperimental evaluations is justified." (LaLonde and Maynard, 1987).

1.2 The Disadvantages of Using Non-Experimental Methods for Evaluating Manpower Training Programs

- Evidence of Wide Range of Estimates Using this Method
- ♦ "Model Misspecification Uncertainty"

Controversy over what is the "correct" Selection Correction Method

• Inherent Difficulty in Conveying Results to Policy Makers

1.3 Designing The National JTPA Study: A Two-Pronged Strategy

• In light of these findings the Job Training Longitudinal Survey Research Advisory Panel recommended that to evaluate the impact of the Job Training Partnership Act (JTPA), DOL should:

"perform a selected set of classical experiments over the next several years that involve random assignment of program-eligible individuals to the treatment (experimental) group and to the non-treatment (control) group...[with the intent] to use these experiments to evaluate the net impact of JTPA for selected target/treatment groups in a set of SDAs that volunteer to participate"

and

"Further, it is intended to use these experimental results and the understanding of the selection process gained therby to improve the effectivenss of quasi-experimental designs as a strategy for program evaluation."

- 2. Evaluating Demonstration Projects versus Existing On-Going Programs: Key Differences and their Consequences for Designing Evaluation Studies
 - ♦ Three Problems in Evaluating On-Going Programs:
- 2.1 The "treatments are dictated by the program and frequently are not neatly categorized as they can be in demonstration projects.
- 2.2 Establishing the "Counterfactual" State
 - Information on what behavior would be like if the program did not exist or if it had not provided services to a program participation is much more difficulty to obtain with on-going programs.
- 2.3 Question being addressed in evaluating on-going programs is much more difficult to answer
 - Demonstrations address the question of what *might* happen if a program is implemented.
 - For on-going programs the question is: *does it work?*

3. The JTPA System: Key Features and their Challenges To Evaluation

- The Decentralization and Diversity of the JTPA System
- ◆ The Multi-faceted and Complex Governing Structure of the JTPA System
- ♦ Who is Served and the Role of Performance Standards in the JTPA System
- ♦ Implications of JTPA Program Features for Evaluation

4. The Design of the Experimental Component of the National JTPA Study

See Table 1.3.

4.1 How should the sites (SDAs) in which to conduct the study be selected and how could their participation be gained?

♦ **Ideal:** Would like to use a random (or stratified) sampling scheme to select sites in order to obtain nationally representative results.

20 with 30,000 clients normally served with SDAs chosen randomly

• **Reality in JTPA Study:** Take virtually any sites which would agree to participate.

16 SDAs with approximately 23,000 clients in those SDAs which "cooperated" *See Tables 5.2, 2.1*

4.2 How could the intrusion on the operations of the SDAs be minimized while conducting the experiments?

- ◆ **Ideal:** Would like to minimize intrusion of program in order to assess programs as they normally operate.
- ♦ **Reality in JTPA Study:** Modifications in Performance Standards and Allocations had to be done in order to gain cooperation of local programs.
- 4.3 What groups should be studied and how should they be disaggregated?

Adult Women

Adult Men

Out-of-School White Youth

Out-of-School Minority Youth

Separate groups given differences across groups in previous findings and differences in labor market conditions facing these groups.

4.4 What should be the definition of "treatments" in the Study and, thus, what type of impact estimates would be provided?

• Originally: to be:

On-the-Job Training (OJT) Classroom Training and Occupational Skills Training (CT-OS) Job Search Assistance (JSA)

- ♦ In the End: See Table 4.2
- 4.5 At what stage in the program's processing of program applicants should random assignment be conducted?

See Figures 1 and 4.1

- 4.6 What should be the allocation of participants between treatment groups and control status?
 - ◆ In the End: 1 in 3 will be randomly allocated to Control Group Status
- 4.7 How long should controls be "embargoed," i.e., denied access to JTPA services?
- 4.8 How Will the Participants be Allocated Across Types of Training?

See Table 2.

1 in 3 will be randomly allocated to Control Group Status

4.9 How large should the treatment and control groups be to obtain estimates with statistical power?

See Table 5.9.

- 4.10 What Kinds of Analyses can one do given the (Experimental) Design?
 - ♦ Simple Mean Experimental vs. Control Comparisons for each Treatment (OJT, CT-OS, and Other Activities (OA)) separately by Target Groups
 - ♦ "Corrections" for No-Shows and Cross-Overs
 - ♦ Benefit-Cost Analyses
- 5. Designing Experimental Evaluations of On-Going Programs: Tentative Conclusions
 - Difficulty in Conducting Experimental Evaluations which have external validity.
 - ♦ Because of intrusion into operations of program in order to conduct experiment, also potential problems with obtaining internal validity.
 - Issue of sample sizes and statistical power for conducting within-site analysis.

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TABLE 1.1 ESTIMATES OF THE IMPACT OF CETA SERVICES ON ADULT PARTICIPANTS' ANNUAL EARNINGS

Year of Program	Hestat (1981)	Westat (1984)	Westat (1994)		Boss (198		None	al.(vel(adva	(1984) fore intaged	•	lossi et al [1964 elfa	;)	Bloom & McLaughlin (1982)	Dickinson et al. (1984) Adults	Gerac (1984)
Participation	1975-76	1975-76	1976-77	1	975-7	76	19	976-	77	1	976-	77	1975-76		
Overall	\$300*	\$129*	\$596*										13/3-/0	1976	1975-76
White Women	500*	408*	534*	4365									••		
White Men	200	(4)		\$740	to	778*	705*	' to	762*	\$840	• to	949*			
Minerity Women	600*	336*	500*				17	to	136	578	_	691*	••		•-
Minority Men	200		762*	426	to	671*	779*	te	810*	6594		703*		•-	
Women	1	(104)	658*	117	to	211	116	to		(273)				••	••
Hen			••						30,	(2/3)		69			••
	••	••	••										800° to 1,300°	13	••
Classroom Training													200	(690) •	
White Momen	350*	267*	740*											•	
	550*	••		63	t•	205	295				• •		••	••	
Milte Hen	400	••	••		••	203		to	354*	315		451*	1,300*	••	••
Minority Women	500*	••	••	426	to	633*	(543)			(440)		(120)	300	••	
Minority Mon	200	••	••	582	to	773	245	to	301	206	to	369*	1,000*	••	*-
Momen	•-	••		306		//3	102	to	185	(571)	to	(99)	300	••	
Hen			••									•	600° to 1,400°	0	1 2014
_	I				••								300	(343)	1.201*
On-the-Job Training	850 •	531*	1,091*											1272)	372
White Memon	550	••											••		
White Hen	750*			80	to	382		to	724*	190	to	316	1,200*	•-	
Minority Nomen	1.200*			_			616.	te	756*			.231*	(200)		
Minority Men	1.150-	**	••	1,368*			223	to	244	_	to	587	(200) 800 *		
Women	1 -	••		2,053*	to 2	.057*	722		812*		to	750			
Hen			•-				-			737		, 30	1,500*		••
v 200 10	••	••	••					••					700° to 1,100°	35	862*
						_							300	(363)	612*

SOURCE: Barnow, 1987. Sources for estimates are listed in the references at the end of this report.

MOTES: Estimates are for all adult participants except as otherwise indicated.

All estimates are in post-program year dollars except for Bloom & McLaughlin estimates, which are in 1980 dollars.

Missing entries indicate that impact estimates were not calculated.

Numbers in parentheses are negative impact estimates.

*Denotes statistical significance at the 5 percent level.

Estimates are for all adult participants except as otherwise indicated.

TABLE 1.3

SUMMARY OF RFP AND FINAL RESEARCH DESIGNS

Feature	RFP Plan	Final Research Design
Şites	Up to 20, chosen to statistically represent the JTPA system	<pre>16, chosen to illustrate the diversity of the JTPA system</pre>
Sample	Up to 30,000 adults and youth eligible for Title IIA	20,606 adults and out-of- school youth eligible for Title IIA
Evaluation of JTPA "As Is" with Little Change in the Program	Yes	Yes
Evaluation of JTPA as a Whole	Yes	Yes
Evaluation of Specific Treatments	Focus was on specific activities, such as OJT, classroom occupational training, and job search assistance	Focus on the types of combinations and sequences actually provided in JTPA, including categories of activities anchored on OJT and classroom occupational training
Services for Which the Control Group Is Eligible	Services in the community not funded by JTPA	Services in the community not funded by JTPA

TABLE 5.2 SDAs CONTACTED AND PARTICIPATION RATE, BY PHASE OF SELECTION PROCESS

Phase of Site Selection Process	Total SDAs Contacted	SDAs Participating	SDAs Rejecting	SDAs Dropped ^a	Participation Rate (%)
Date of Initial Contact:					
Phase 1: Initial Design ^b , Probabilistic ^C Selection (Before 1/6/87)	83 ^d	5	56	22	6.0
Phase 2: Initial Design/ Expanded Recruitment ^e (Between 1/6/87					
and 4/30/87)	61	4	49	8	6.6
Phase 3: Final Design ^b / Expanded Recruitment (After 4/30/87)	85	7	65		
		·	03	13	8.2
ecision:					
hase I: Initial Design/ robabilistic Selection (Before 1/6/87)	48	1	34	13	2.1
hase 2: Initial Design/ Expanded Recruitment (Between 1/6/87					-
and 4/30/87)	61	3	47	11	4.9
nase 3: Final Design/ spanded Recruitment (After 4/30/87)					
	120	12	89	19	10.0
otal	229	16	170	43	7.0

NOTES: aSDAs were dropped because they were in the midst of administrative reorganization; they were facing a state takeover because of performance problems; their program configuration could not be accommodated within the research design; or they were too geographically dispersed or served too few people. DSummarized in Table 4.4

^CThe term is used because every SDA in a given category would have an equal

probability of being selected into the sample.

dSeventy-three of these SDAs were contacted by MDRC under the probabilistic selection process. The other ten were not identified as priority SDAs under the probabilistic selection process, so no substantive discussions were held during Phase 1. In Phase 2, when the recruitment procedures were changed, MDRC recontacted most of these SDAs.

*Under expanded recruitment HDRC was allowed to recruit sites under any given category without regard to the probabilistic selection process.

PERCENT OF SDAS CITING SPECIFIC CONCERNS ABOUT THE STUDY

Concern	Percent of SDAs Citing the Concern
Ethical and Public Relations Implications of: Random Assignment in Social Programs	61.0
Denial of Services to Controls	61.8 54.4
Potential Negative Effect of Creation of Control Group on Achievement of Client Recruitment Goals	34.4
	47.8
Potential Negative Impact on Performance Standards	25.4
mplementation of the Study When Service Providers Do Intake	21.1
bjections of Service Providers to the Study	17.5
otential Staff Administrative Burden	16.2
ossible Lack of Support by Elected Officials	15.8
egality of Random Assignment and Possible rievances	•
	14.5
ocedures for Providing Controls with Referrals Other Services	14.0
ecial Recruitment Problems for Out-of-School	
	10.5
mple Size	228

SOURCE: Based on responses of 228 SDAs contacted about possible participation in the National JTPA Study.

NOTES: Concerns noted by fewer than 5 percent of SDAs are not listed.

Percents may add to more than 100.0 because SDAs could raise more than one concern.

FIGURE 1.1

RANDOM ASSIGNMENT MODEL FOR THE NATIONAL JTPA STUDY

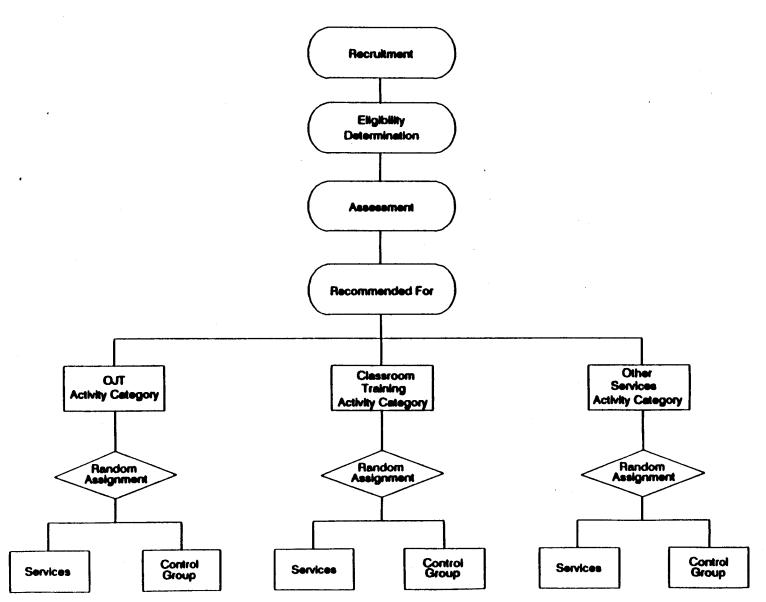


FIGURE 4.1

RANDOM ASSIGNMENT TO TREATMENTS
OR TO A CONTROL GROUP

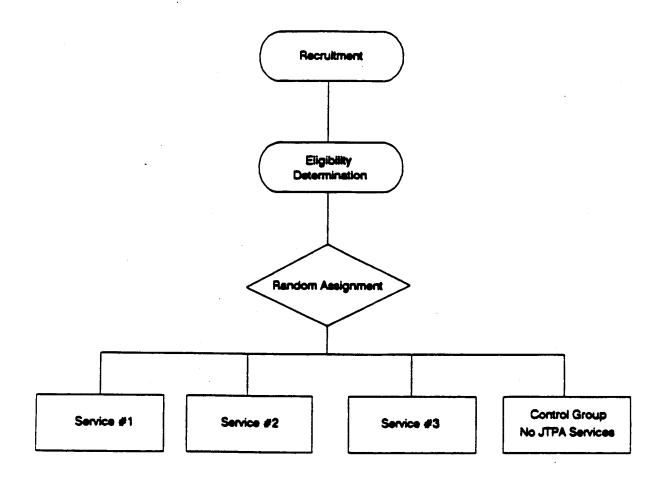


TABLE 4.2

ACTIVITIES AVAILABLE TO APPLICANTS ASSIGNED TO EACH TREATMENT CATEGORY

	Activities Available to Applicants									
Assigned Treatment Category	On-the-Job Training (OJT)	Classroom Training in Occupational Skills (CT-OS)	Combined OJT and CT-OS (Customized Training)	Basic Education	Job Search Assistance/ Job Placement	Work Experience	Other Activities			
On-the-Job Training	Yes	No ·	No	Yes	Yes	Yes	Yes			
Classroom Training in Occupational Skills	No	Yes	No	Yes	Yes	Yes	Yes			
Other Activities®	Yes	Yes	Yes	Yes	Yes	Yes	Yes			

NOTE: ^aThis category is intended for applicants recommended for activities other than OJT or classroom training or applicants recommended for both OJT and classroom training. There is a ceiling on the proportion of applicants eligible for this category; the limit is negotiated individually with each SDA.

TABLE 5.8

FINAL SAMPLE, BY TARGET GROUP AND TREATMENT CATEGORY

	Treatment Category					
Target Group	OJT	CT-OS	Other Services	Total		
Adult Males	3,190	1,592	2,078	6,860		
Adult Females	2,672	3,417	1,980	8,069		
Out-of-School Youth White Minority	1,571 1,027 544	2,097 981 1,116	2,009 873 1,136	5,677 2,881 2,796		
Total	7,433	7,106	6,067	20,606		

NOTE: Sample includes 1,364 persons who were randomly assigned to the treatment or control group at a ratio of 3:1 or 6:1.

TABLE 5.9

RESEARCH SAMPLE FOR THE NATIONAL JTPA STUDY, BY SDA

SDA	Target Sample	Actual Sample	Difference
Capital Area, MS (Jackson)	1,220	1,478	+258
Concentrated Employment Program, NT (Butte)	825	683	-142
Coosa Valley, GA (Rome)	1,800	1,840ª	+40
Corpus Christi/Nueces County, TX	1,500	1,609ª	+109
Crawford/Hancock/Marion/			
Wyandot Counties, OH	1,150	1,154	+4
East Central Iowa (Cedar Rapids)	2,963	498	-2,465
Greater Omaha, NE	1,600	1,362	-238
leartland, FL (Lakeland)	4,850	597	-4,253
ersey City, NJ	1,600	1,686 ⁸	+86
arimer County, CO (Fort Collins)	1,200	1,027	-173
acon/De Witt Counties. L (Decatur)	750	471	-279
ortheast, IN (Fort Wayne)	3,600	3,608	+8
orthwest, MN (Crookston and			
hief River Falls)	550	560	+10
ikland, CA	1,065	1,072	+7
rovidence/Cranston, RI	1,750	1,759ª	+9
oringfield, MO	2,000	1,202	-798
tal	28,423	20,606	-7,817

NOTE: aSome persons at this site were randomly assigned to the treatment or control group at a ratio higher than 2:1.

V. Designing Non-Experimental Evaluations of Social Programs: Alternative Methods of Estimation and the Associated Data Requirements

1. Expressing Model in Regression Format

Let the *potential outcome*, Y_{it}^0 , be characterized as:

$$Y_{it}^{0} = g_{t}^{0}(X_{i}) + U_{it}^{0}$$
(5.0a)

and Y_{it}^1 by

$$Y_{it}^{1} = g_{t}^{1}(X_{i}) + U_{it}^{1}$$
 (5.0b)

where $g_t^j(X_i) \equiv E(Y_{it}^j | X_i)$, and $E(U_{it}^j | X_i) = 0$, j = 1, 0.

In the general, *heterogeneous treatment effect*, case,

$$Y_{it} = D_{i}Y_{it}^{1} + (1 - D_{i})Y_{it}^{0}$$

$$= Y_{it}^{0} + (Y_{it}^{1} - Y_{it}^{0})D_{i}$$

$$= g_{t}^{0}(X_{i}) + \alpha_{it}(X_{i})D_{i} + U_{it}^{0}$$

$$= g_{t}^{0}(X_{i}) + \alpha_{t}(X_{i})D_{i} + [U_{it}^{0} + D_{i}(U_{it}^{1} - U_{it}^{0})]$$

$$= g_{t}^{0}(X_{i}) + \alpha_{t}(X_{i})D_{i} + U_{it}^{*}$$

$$(5.1a)$$

where the effect of the treatment, D, for individual i is defined to be:

$$\alpha_{it}(X_i) \equiv Y_{it}^1 - Y_{it}^0 = \left(g_t^1(X_i) - g_t^0(X_i)\right) + \left(U_{it}^1 - U_{it}^0\right)$$
(5.1b)

and the average treatment effect (ATE) in period t conditional on X_i is:

$$\alpha_t^*(X_{it}) = E(\alpha_{it} | X_i) = g_t^1(X_i) - g_t^0(X_i)$$
(5.1c)

and the average treatment on the treated (ATT) effect is given by:

$$\alpha_t(X_{it}) = E(\alpha_{it} | X_i, D_i = 1) = g_t^1(X_i) - g_t^0(X_i) + E[U_{it}^1 - U_{it}^0 | X_i, D_i = 1]$$
(5.1d)

Note that a special case of (5.1d) – the *homogeneous treatment effect* case – is characterized by:

$$\alpha_i(X_i) \equiv \alpha_{ii}(X_i)$$
, for all i , (5.2a)

which arises when $U_{it}^1 = U_{it}^0$ and implies the following specification of the outcome equation:

$$Y_{it} = g_t^0(X_i) + \alpha_t(X_i)D_i + U_{it}^0$$

= $g_t^0(X_i) + \alpha_t(X_i)D_i + \bar{U}_{it}$ (5.2b)

Yet another special case of (5.1d) – the *common* or *constant treatment effect* case – is characterized by:

$$\alpha_i \equiv \alpha_{ii}(X_i)$$
, for all i, X_i (5.3a)

which implies that the outcome equation can be written as:

$$Y_{it} = g_t^0(X_i) + \alpha_t D_i + U_{it}^0$$

= $g_t^0(X_i) + \alpha_t D_i + \hat{U}_{it}$ (5.3b)

Finally, note that yet a further specialization of the specifications of the potential outcomes in (5.1a) and (5.1b) restricts

$$g_{t}^{j}(X_{i}) \equiv X_{i}\beta_{t}^{j}, j = 1,0,$$
 (5.3c)

which gives rise to linear (in X) versions of the observed outcome equations in (5.1a), (5.2b) and (5.3b) above.

Selection bias arises when the disturbance terms, U_{ii}^*, \check{U}_{ii} or \hat{U}_{ii} in the outcome equations, (5.1a), (5.2b) and (5.3b), respectively, are correlated with the treatment status, D_i . Note that this bias will arise when the treatment status, D:

- (a) depends upon U_{ii}^0 , the pre-treatment *level* of U, and/or
- (b) depends on $U_{it}^1 U_{it}^0 = \alpha_{it}(X_i) \alpha_{t}(X_i)$, the unobserved *gain* associated with the treatment relative to no treatment.

1.1 Origins of Selection Bias

Statistically-Based Approaches:

Let the index, IN_i , be a function of both observed (Z_i) and unobserved (V_i) variables.

$$IN_i = Z_i \gamma + V_i \tag{5.4}$$

Then the i^{th} individual's training (treatment) status is

$$D_i = \begin{cases} 1 \text{ if and only if } IN_i > 0, \\ 0 \text{ otherwise.} \end{cases}$$
 (5.5)

The error term V_i is assumed to be independently and identically distributed across persons, where the distribution function of V_i is denoted as $F(v_i) = Pr(V_i < v_i)$.

Assuming that V_i is distributed independently of Z_i :

$$\Pr(D_i = 1 | Z_i) = 1 - F(-Z_i \gamma) \equiv p(Z_i)$$
 (5.6a)

which Rosenbaum and Rubin (1983) call the "propensity score."

To the extent that either Z_i and/or V_i are correlated with U_{it} , selection bias will be present in non-experimental settings, i.e., $E(U_{it}|X_{it},D_i)$ will not be zero. Its presence implies that

$$E(Y_{it} | D_i, Z_i) = \beta_0 + X_{it}\beta + D_i\alpha_t + E(U_{it} | D_i, X_i) \neq X_{it}\beta + D_i\alpha_t$$
(5.6b)

so that an ordinary (or nonlinear) least squares (OLS) regression of Y_{it} on X_{it} and D_i will *not* yield consistent estimates of α_t (or β). (Why not?)

Model-Based Approaches:

Suppose that the objective of the agent is to maximize the Present Value of their lifetime earnings, where

 Y_{0it} for t = 1,...,k. (pre-training earnings)

 (Y_{0it}, Y_{1it}) for t = k+1, ..., T. (post-training earnings)

 c_i direct cost of training in period k.

$$\max_{D_i} E \left[\sum_{j=1}^{T-k} \frac{Y_{1i,k+j}}{(1+r)^j} - c_i - \sum_{j=0}^{T-k} \frac{Y_{0i,k+j}}{(1+r)^j} \middle| I_{ik} \right]$$

or

$$\max_{D_{i}} E \left[\sum_{j=1}^{T-k} \frac{\alpha_{i,k+j}}{(1+r)^{j}} - c_{i} - Y_{0ik} \middle| I_{ik} \right]$$

which implies the following decision-rule for taking training:

$$D_{i} = \begin{cases} 1, & \text{if } E\left[\sum_{j=1}^{T-k} \frac{\alpha_{ik+j}}{(1+r)^{j}} - c_{i} - Y_{0ik} \middle| I_{ik}\right] > 0, \\ 0, & \text{otherwise.} \end{cases}$$

Different estimators of program participation (treatment choice) and training (treatment) effects play off of different assumptions about the structure of the earnings processes, costs of training, and information sets.

2. Control Function Estimators for Use with Post-Program Data on Participants and Members of a Comparison Group

2.1 General Considerations

One class of methods are *control function estimators*, where $h(d_i,X_i,Z_i,\pi)$ is the *control function* and where π is a vector of parameters. The control function adjusts for the dependence between d_i and U_{it} so that

$$Y_{it} = \beta_0 + X_{it}\beta + D_i\alpha_t + h(d_i, X_i, Z_i, \pi) + U'_{it}$$
(5.7)

where, when $h(D_i, X_i, Z_i, \pi) = E(U_{it}|D_i, X_i, Z_i), E(U'_{it}|D_i, X_i, Z_i) = 0.$

2.2 Selection on Observables

One variant within the control function class arises when the dependence between U_{it} and D_i is assumed to be due to the observed variables, Z_i , influencing selection into the program. Under the selection-on-observables assumption, it follows that while

$$E(U_{ii}|D_i,X_i) \neq 0$$
 and $E(U_{ii}|D_i,X_i,Z_i) \neq 0$

It is the case that

$$E(U_{i}|D_{i},X_{i},Z_{i}) = E(U_{i}|X_{i},Z_{i}).$$

In this case, controlling for a function of X_i and Z_i (but not d_i) solves the selection bias problem. As before, augmenting (5.2) with an appropriate control function, i.e.,

$$Y_{it} = \beta_0 + X_{it}\beta + D_i\alpha_t + h(X_i, Z_i) + U'_{it}$$
(5.8)

and utilizing least squares to estimate (5.8), will yield consistent estimates of α_t . Thus the selection bias problem (i.e., the correlation between U_{it} and D_i) can be eliminated by accounting for the observable factors that influence the selection process.

One functional form for h()—see Barnow, Cain and Goldberger (1980)—is:

$$h(X_{it}, Z_i) = X_{it}\theta_{1t} + Z_i\theta_{2t}$$

$$(5.9)$$

where θ_{1t} and θ_{2t} are parameter vectors. This also called the *regression discontinuity design* quasi-experimental estimator, which has frequently been used in the educational evaluation literature.

A related strategy has been proposed by Rosenbaum and Rubin (1983). They use $p(Z_i) = 1 - F(-Z_i\gamma)$, the *propensity score control function*:

$$h(X_i, Z_i) = p(Z_i) \tag{5.10}$$

where $p(Z_i)$ is estimated separately (via logit or probit analysis), predicted values are formed, and these predicted propensity scores are included as regressors in the earnings (outcome) equation. The latter is then estimated using least squares methods.

2.3 The Mills Ratio (or "Heckman") Procedure

Historically, a commonly used control function estimator proposed by Heckman (1976), is based on the assumption that the joint distribution of U_{it} and V_i is bivariate normal. Under this set of assumptions, $h(D_iX_iZ_i, \pi) = E(U_{it}|D_iX_iZ_i)$ is proportional to the Mills ratio, i.e.,

$$h(D_i, X_i, Z_i, \pi) = \frac{\phi(Z_i \gamma)}{1 - \Phi(Z_i \gamma)}$$
(5.11)

where ϕ and Φ are the standardized normal density and distribution functions, respectively. Under the joint normality assumption, the inclusion of the Mills Ratio in the outcome equation (5.2), i.e.,

$$Y_{it} = \beta_0 + X_{it}\beta + D_i\alpha_t + \theta_t \left(\frac{\phi(Z_i\gamma)}{1 - \Phi(Z_i\gamma)}\right) + U'_{it}$$
(5.12)

where θ_t is a parameter to be estimated.

A consistent estimate of α_t when (5.12) is estimated by least squares. In practice, a two-stage procedure is used, since γ is generally unknown and also must be estimated.

3. Longitudinal and/or Repeated Cross-Section Data Estimators

3.1 Before and After Estimators

Suppose we compare the outcomes of trainees (the treated group) *after* training (treatment) with their outcomes *before* receipt of treatment. That is, we use pre-training outcomes of treated to proxy for their counterfactual post-training outcomes. Suppose that training occurs in period l and t' < l < t and we have data on Y_{it} for trainees in periods t' and t. Recall that

$$Y_{1it} \equiv Y_{it} \mid D=1 \tag{5.13}$$

but we are missing $Y_{0it}|D=1$ Suppose we use $Y_{it'}|D=1$ to measure it. For this to be valid, we must assume that

$$E(Y_{0t} - Y_{0t'} | D = 1) = 0. (5.14)$$

If (5.14) holds, then we can use

$$\overline{Y}_{T_t} - \overline{Y}_{T_{t'}} \tag{5.15}$$

to estimate $\tilde{\alpha} = E(\alpha | D = 1)$ since $E(\overline{Y}_{T_t} - \overline{Y}_{T_{t'}}) = \tilde{\alpha} = E(\alpha | D = 1)$.

Note that Y_{ik} can be written as:

$$Y_{ik} = \beta_0 + \beta X_i + \alpha D_i + \varepsilon_{ik}$$
 (5.16)

where k = t,t' and note that $D_i = 0$ in period t' but $D_i = 1$ for t > l.

3.2 Fixed Effect Estimators

Suppose that Y_{ik} changes over time due to factors other than training. (These would include factors that change over a person's life cycle and/or temporal changes in environmental conditions, such as the state of the labor market.) Recall the specification in (5.16). Let's generalize it in the following way

$$Y_{it} = \beta_0 + X_{ik}\beta + D_i\alpha_k + \lambda_k\phi_i + V_{ik}$$
(5.17)

where U_{ik} is now assumed to have the form

$$U_{ik} = \lambda_k \phi_{li} + \nu_{ik} \,, \tag{5.18}$$

and λ is a fixed parameter, ϕ_{1i} is a zero mean, person-specific component or "fixed effect," and ν_{ik} is serially uncorrelated random variable that is independent of ϕ_{1i} . [Note that λ is often set to 1 in the literature on fixed effects estimation.]

In this specification, ϕ_i , but not v_{ik} , assumed to influence program participation decision. Thus,

$$E(U_{it} - U_{it'}|D_i, X_{it'}, X_{it}) = 0$$
, for all $t, t', t > k > t'$. (5.19)

Furthermore, suppose that we assume that

$$\lambda_{t'} = \lambda_{t} \tag{5.20}$$

It follows that consistent estimates of α_t obtained by estimating

$$Y_{it} - Y_{it'} = d_i \alpha_t + X_{it'} \beta_t - X_{it'} \beta_{t'} + (\nu_{it} - \nu_{it'}), \text{ for } t > k > t'.$$
(5.21)

Under the assumptions of the fixed effect model, estimating (5.21) by least squares yields a consistent estimator of α_t .

Note that one does not need to have data on a comparison group, so long as one has before and after training data for the trainees. At the same time, one can use data on trainees (D = 1) and a comparison group (D = 0).

3.3 The Difference-in-Difference Estimator

Consider the following version of the model for outcomes:

$$Y_{ik} = \beta_0 + D_{ik}\alpha + \mu_{ik} + \phi_i + \nu_{ik}$$
 (5.22)

where μ_{ik} denotes time varying variables and the other parameters and random variables are as before. Let

$$D_{ik} = \begin{cases} 1, & \text{if person } i \text{ receives treatment in period } k \\ 0, & \text{otherwise.} \end{cases}$$

That is, we have two types of individuals that we observe in periods t' and t:

- (a) those received treatment between periods t and t', i.e., $D_{it} = 1$, but, $D_{it'} = 0$. Denote this group as the T's.
- (b) those who did not receive the treatment at all, i.e., i.e., $D_{it'} = 0$ and $D_{it} = 0$. Denote this group as the N's.

 ϕ_i again is source of correlation between D_i and $U_{ik} = \phi_i + v_{ik}$.

Suppose only have data from repeated cross-sections for which we have cross-sections for the N and T groups in periods t' and t. The Difference-in-Difference (Diff-in-Diff) estimator assumes that

- (i) the relationship between Y_{ik} and D is given by (5.22)
- (ii) $E(\overline{\phi}_{Tt} \overline{\phi}_{Tt'}) = 0$ and $E(\overline{\phi}_{Nt} \overline{\phi}_{Nt'}) = 0$ (time invariant group composition)
- (iii) $E(\overline{\mu}_{Tt} \overline{\mu}_{Tt'}) = E(\overline{\mu}_{Nt} \overline{\mu}_{Nt'})$ (common group trends)

Then it follows that

$$E(\Delta \overline{Y}_T) = \alpha + \Delta \mu$$

$$E(\Delta \overline{Y}_N) = \Delta \mu$$
(5.23)

and

$$E(\Delta \overline{Y}_{T} - \Delta \overline{Y}_{N}) = \alpha \tag{5.24}$$

where $\Delta \overline{x} \equiv \overline{x}_t - \overline{x}_{t'}$.

One also can apply OLS regression methods to implement the Diff-in-Diff method.

When one has *longitudinal* data, the fixed effect estimator amounts to differencing the

dependent and independent variables, i.e.,

$$(Y_{it'} - Y_{it}) = \alpha(D_{it'} - D_{it}) + (v_{it'} - v_{it})$$
(5.25)

or

$$(Y_{ii'} - Y_{it}) = \alpha(D_{ii'} - D_{it}) + \beta(X_{ii'} - X_{it}) + (v_{ii'} - v_{it})$$
(5.25')

If one controls for X_{ik} , and then and applying OLS to either of the above equations.

When one has *repeated cross-sectional* data on the treatment and non-treatment groups, one estimates the following equation

$$Y_{ik} = \beta_0 + \beta_1 P_k + \beta_2 T_i + \beta_3' X_{ik} P_k + \alpha P_k T_i + \beta_5' X_{ik} P_k + \nu_{ik}$$
(5.26)

using OLS, where

$$P_k = \begin{cases} 1, & \text{if } k = t' \\ 0, & \text{otherwise} \end{cases}.$$

Violations of Assumptions (i), (ii) or (iii):

Violations of these assumptions will invalidate the Diff-in-Diff estimator.

Violation of Assumption (ii):

In this case, consider the possibility that the sample of cross-sections changes over time. In the case of longitudinal data, suppose that there is sample attrition, i.e., data on same firms is not available for both time periods. In the case of repeated cross-sectional data, the composition may change between the two time periods and this change may be due to changes in the law, i.e., firms enter or exit in response to treatment. Then, either $E(\overline{\phi}_{T_t} - \overline{\phi}_{T_{t'}}) \neq 0$ or $E(\overline{\phi}_{N_t} - \overline{\phi}_{N_{t'}}) \neq 0$.

Violation of Assumptions (i) and (iii):

It is easier to think about violations of Assumption (iii), but this could come about because of the assumed functional form in (5.22) does not hold, i.e., there are non-linearities involving D_{ik} and μ_i 's. The *key assumption* is that the change in treatment group over time, net of the influence of the treatment, is captured by the change in the outcomes for the comparison group. Suppose this is not the case. Consider, for example, a revised version of (5.26).

$$Y_{ik} = \beta_0 + \beta_1 P_k + \beta_2 T_i + \beta_3' X_{ik} P_k + \alpha P_k T_i + \beta_5' X_{ik} P_k + \gamma T_i X_{ik} P_k + \nu_{ik}$$
(5.27)

Here the assumption is that the there is a change in the outcome for the treatment group over time, over and above the impact of the treatment itself. As a result, differencing in longitudinal data or differencing the averages in repeated cross-sectional data will not eliminate the bias.

3.4 The Random Growth Estimator

Suppose U_{it} is of the following form,

$$U_{it} = \phi_{1i} + t\phi_{2i} + V_{it} \tag{5.28}$$

where ϕ_{1i} is as before and ϕ_{2i} is a person-specific growth rate for the outcome variable Y_{it} . Again, suppose that (ϕ_{1i}, ϕ_{2i}) uncorrelated with v_{it} for all i and t. In this model, individual outcomes are allowed to differ both in levels and in rates of growth. Program participation decisions depend on ϕ_{1i} and ϕ_{2i} so that U_{it} correlated with d_i . Consider the following transformation of the outcome equation,

$$[Y_{it} - Y_{it'}] - (t - t')[Y_{it'} - Y_{it'-1}] = d_i \alpha_t + [X_{it} \beta_t - X_{it'} \beta_{t'}] - (t - t')[X_{it'} \beta_{t'} - X_{it'-1} \beta_{t'-1}] + [V_{it} - V_{it'}] - (t - t')[V_{it'} - V_{it'-1}]$$
(5.29)

where t > k > t'. Estimation of (5.29) by least squares will yield consistent α_t .

3.5 The Autoregressive Disturbance Estimator

Historically, another commonly used longitudinal estimator is based on the assumption that the outcome disturbances, U_{it} , have an autoregressive structure. In the case of a first order autoregressive structure,

$$U_{it} = \rho U_{i,t-1} + V_{it} \,, \tag{5.30}$$

where ρ is a parameter (assumed to not equal \pm 1) and v_{it} is a mean zero independently distributed random disturbance. Once again a transformation of the outcome equation can be used to eliminate the selection bias problem.

$$Y_{it} = \rho^{t-t'}Y_{it'} + X_{it}\beta_t - \rho^{t-t'}X_{it'}\beta_{t'} + (1 - \rho^{t-t'})\alpha_t d_i + \left[\sum_{j=0}^{t-(t'+1)} \rho^j v_{i,t'-1}\right]$$
(5.31)

Under the assumptions for the autoregressive model, nonlinear least squares methods applied to (5.31) will yield consistent estimates of α_t .

4. Instrumental Variables (IV) Estimators

IV estimators presume the existence of variables (elements of Z_i , for example) which are independent of the outcome equation disturbances, U_{ii}^0 , U_{ii}^1 , but are correlated with the training/treatment status of individuals, d_i .

♦ Assumptions for Instrumental Variable:

A1: Conditional on X, $W_i \in Z_i$ is uncorrelated with unobservables (U_{it}^0, V_i) and (U_{it}^1, V_i) .

A2: Conditional on X, D_i is non-trivial function of W_i .

♦ Implications of Assumptions:

A2 implies

$$E(D|X,W) = \Pr(D = 1|X,W) \neq \Pr(D = 1|X)$$

A1 states that W has no impact on Y through unobservables, U's, but only through its influence on D. That is, W helps "trace out" influence of just D on Y.

4.1 Homogeneous Treatment Effect Case

Case where $\alpha_{it}(X_i) = \alpha_t$, for all *i* and X_i . Standard result is:

$$\alpha_{IV} = \frac{Cov(Y_i, W_i)}{Cov(W_i, d_i)}$$
(5.32)

Or consider (linear) projection of D on W:

$$D_i = \pi_0 + \pi_1 W_i + e_i \,. \tag{5.33}$$

where $E(e_i) = 0$ and $E(e_iW_i) = 0$. (In practice, this projection can be estimated with a linear regression of D_i on W_i .) An IV estimator of a can be obtained by forming a predicted value of d_i by:

$$\hat{D}_i = \pi_0 + \pi_1 W_i \tag{5.34}$$

Then:

$$Y_{it} = X_{it}\beta_t + \hat{D}_i\alpha_t + U'_{it}, (5.35)$$

where $U'_{it} = U_{it} - e_i$. Use OLS on (5.35) to estimate α_{IV} .

Note that with IV estimators, no explicit distributional assumptions about U_{it} or V_i need to be made.

4.2 Heterogeneous Treatment Effect

Case where $\alpha_{ii}(X_i)$ varies with i. Need further assumptions.

A3: Selection of D by agents does not depend on $\alpha_{ii}(X_i) - \alpha_t(X_i) = U_{it}^1 - U_{it}^0$, the (unobserved) gain from treatment.

This assumption holds if individuals are no more knowledgeable about gain from treatment than is the econometrician.

It follows that:

$$E[U_{it}^{1} - U_{it}^{0} | X_{i}, W_{i}, D_{i}] = E[D_{i}[\alpha_{it}(X_{i}) - \alpha_{i}(X_{i})] | X_{i}, W_{i}] = 0$$
(5.36)

and given A1 and A2, the IV estimator defined in (5.32) identifies the average treatment effect, $E(\alpha_t|X)$.

However, if A3 fails to hold, agents know and use gain, $\alpha_{it}(X_i) - \alpha_t(X_i)$, in selection of D. As a result, the error in the outcome equation $-U_{it}^*$ in

$$Y_{i} = g_{t}^{0}(X_{i}) + \alpha_{t}(X_{i})D_{i} + U_{i}^{*}$$
(5.1a)

where $U_{ii}^* \equiv U_{ii}^0 + D_i(U_{ii}^1 - U_{ii}^0)$ is correlated with W, since W is correlated with D. In particular, now shifts in W not only cause shifts in D, but also cause shifts in Y, through U_{ii}^* , which confounds being able to identify $\alpha_l(X_i)$.

Thus, in this more general case, IV estimator of the treatment effect is inconsistent without further assumptions.

4.3 Local Average Treatment Effect (LATE)

Imbens and Angrist (1994) propose a way to deal with the above problem. They do so, in essence, by changing the parameter of interest and then adding an additional assumption about the nature of how W affects D.

A2': Conditional on X, the decision rule governing D is a monotonic function of W.

The idea now is that we assume that changes in the instrument, W, result in changes in D in a monotonic way, i.e., either always increases (never decreases) or always decreases (never increases) the probability that D=1.

In addition, we define a "localized" version of A1:

A1': Conditional on X and $W_i = w_i$, $W_i \in Z_i$ is uncorrelated with unobservables (U_{it}^0, V_i) and (U_{it}^1, V_i) .

The difference between A1 and A1' is that now we condition on a particular value of w and only require that the instrument, W, is uncorrelated with unobservables, (U_{it}^0, V_i) and (U_{it}^1, V_i) , determining potential outcomes and D.

Compliance Types [see Imbens & Angrist (1994) and Angrist, Imbens & Rubin (1996)]

			$D_i(W_i=0)$		
		0	1		
D (III 1)	0	Never-Taker	Defier		
$D_i(W_i=1)$	1	Complier	Always-Taker		

We observe *D* for different values of Instruments

		W_i (Instrument)				
		0	1			
D (Treatment)	0	Complier or Never- Taker	Never-Taker or Defier			
D_i (Treatment)	1	Always-Taker or Defier	Complier or Always- Taker			

Monotonicity implies that there are no "defiers"

		W_i (Instrument)				
		0	1			
D_i (Treatment)	0	Complier or Neve Taker	er- Never-Taker			
	1	Always-Taker	Complier or Taker	Always-		

Thus, we are assuming that for $(W_i = 0; D_i = 1)$ and $(W_i = 1; D_i = 0)$, the assumptions imply their compliance types unambiguously.

Then it follows that:

$$E(Y_{it} | X_{i}, W_{i} = w) - E(Y_{it} | X_{i}, W_{i} = w')$$

$$= E[D_{i}(w)Y_{it}^{1} + (1 - D_{i}(w))Y_{it}^{0} | X_{i}, W_{i} = w] -$$

$$E[D_{i}(w')Y_{it}^{1} + (1 - D_{i}(w'))Y_{it}^{0} | X_{i}, W_{i} = w']$$

$$= E[(D_{i}(w) - D_{i}(w'))(Y_{it}^{1} - Y_{it}^{0})]$$

$$= E[Y_{it}^{1} - Y_{it}^{0} | X_{i}, D_{i}(w) - D_{i}(w') = 1] Pr[D_{i}(w) - D_{i}(w') = 1]$$

$$+ E[Y_{it}^{1} - Y_{it}^{0} | X_{i}, D_{i}(w) - D_{i}(w') = -1] Pr[D_{i}(w) - D_{i}(w') = -1]$$

$$(5.37)$$

where the second line follows from A1'. Now it follows from A2', i.e., that either

 $D_i(w) \ge D_i(w')$ or $D_i(w) \le D_i(w')$, that either

$$Pr[D_i(w) - D_i(w') = 1]$$
 or $Pr[D_i(w) - D_i(w') = -1]$

equals zero for everyone, i.e., the change from W = w to W = w' shifts people to treatment (D = 1) or not treatment (D = 0), but not both. Thus, if we suppose that $D_i(w) \ge D_i(w')$, then $\Pr[D_i(w) - D_i(w') = -1] = 0$ and it follows from (5.37) that:

$$E[Y_{it}^{1} - Y_{it}^{0} | X_{i}, D_{i}(w) - D_{i}(w') = 1] = \frac{E(Y_{it} | X_{i}, W_{i} = w) - E(Y_{it} | X_{i}, W_{i} = w')}{\Pr(D_{i} = 1 | W_{i} = w) - \Pr(D_{i} = 1 | W_{i} = w')}$$
(5.38)

which is, by definition, the Local Average Treatment Effect (LATE).

First, note that this treatment effect depends on "changers," i.e., those who would change from one value of D to another, in response to a shift in W from w to w'. In general, we don't observe which individuals are changers!

Second, note that the LATE depends on the values of W, i.e., on w and w'. We get different treatment effects if these values change. This is why LATE is local.

5. Regression Discontinuity Designs

A **Regression Discontinuity (RDD) Design** has a simple identification strategy that is applicable in certain circumstances. Often one has access to, or incentives for participation in, a service or program that is assigned based on "rules" in which the criteria based on some index – e.g., test scores, income levels, "borders" – with cutoff values for program entry (and denial), rather than based on the discretion of administrators. The "idea" of the Regression Discontinuity Design is to compare individuals that are similar (with respect to some continuous characteristic or index) but are on different sides of the cutoff point. This comparison can provide credible estimates of causal effects for a specific subpopulation, i.e., it is a "local" effect as with LATE. The RDD has good "internal validity" properties but not so good external validity.

5.1 Basic Set-Up

Continue to use notation for *potential outcomes*, Y_{it}^0 and Y_{it}^1 , and dichotomous *treatment status*, D_i . Then there is a continuous variable, Z_i , over which individuals differ and which is used to determine treatment status in a discontinuous way.

There are two cases to consider:

Sharp RD (SRD) Design and Fuzzy RD (FRD) Design.

5.2 Sharp RD Design

Suppose that treatment status, D_i , is *fully determined* by one's value of Z_i . In particular, let z^* denote a cutoff value such that:

$$D_i = 1\left\{Z_i \ge z^*\right\} \tag{5.50}$$

So that the probability of being treated (i.e., being in treatment group) or the *propensity score*, changes discontinuously at z^* . Then the propensity score at z^* is given by:

$$p(z^{*-}) \equiv \lim_{z \to z^{*-}} \Pr(D_i = 1 | Z) = 0$$
 (5.51a)

$$p(z^{*+}) \equiv \lim_{z \to z^{*+}} \Pr(D_i = 1 | Z) = 1$$
 (5.51b)

Both limits are assumed to exist. Because the RDD treatment choice process (at least the assignment part) is, by assumption, fully determined by Z, this design is a form of selection on observables.

Key Assumption for RDD: $E[Y_{it}^0|Z_i=z]$ and $E[Y_{it}^1|Z_i=z]$ are continuous in Z.

which is equivalent to assuming that $E\left(U_{ii}^{0}\left|z^{*+}\right.\right)=E\left(U_{ii}^{0}\left|z^{*-}\right.\right)$. Then it follows that the parameter that is identified under SRD is:

$$\alpha^{SRD}(z^*) = E(Y_{it} | z^{*+}) - E(Y_{it} | z^{*-}). \tag{5.52}$$

The appropriate *estimator* of $\alpha^{SRD}(z^*)$ is $\hat{\alpha}^{SRD}(z^*)$, formed by taking the average Y's on either side of z^* , typically using kernel estimators to account for getting closer to z^* as N gets large.

5.3 Fuzzy RD (FRD) Design

In this case, treatment status, D_i , is **not** fully determined by one's value of Z_i ; other factors matter. Thus,

$$p(z^{*+}) \neq p(z^{*-}) \tag{5.53}$$

So, there are other factors that determine treatment status, D, on either side of the discontinuity at z^* .

Because of the "fuzziness" of the determination of D_i , we need an additional assumption in order to characterize a causal effect, even a local one, in the context of heterogeneous treatment effects, i.e., selection on the basis of "gain."

A3': $E(\alpha_i|D,Z) = E(\alpha_i|Z)$ for Z = z in small neighborhood of z^* .

Then with Assumption 2 and continuing to maintain the *Key Assumption for RDD*, the parameter that is identified under FRD is given by:

$$\alpha^{FRD}(z^*) = \frac{E(Y_{it} | z^{*+}) - E(Y_{it} | z^{*-})}{p(z^{*+}) - p(z^{*-})}.$$
(5.52)

Notice that these two assumptions are similar to those used in the LATE parameter.

- FRD identifies the average treatment effect of a randomly selected individual with a value of Z at z^* .
- In this context, LATE identifies the average impact of the treatment on a randomly selected individual that changes treatment status as the value of the instrument (IV) changes from z^{*-} to z^{*+} .

Estimator for $\alpha^{FRD}(z^*)$, $\hat{\alpha}^{FRD}(z^*)$, is formed using kernel estimators of the various pieces in (5.52).

Interpretation of $\alpha^{FRD}(z^*)$ (see Hahn, Todd and Vander Klaauw, 2001):

Interpret $D_i(Z)$ as a potential treatment status, given cutoff value, for z in some small neighborhood around z^* . Assume $D_i(Z)$ is non-increasing in Z at $z=z^*$. Then a complier in this set up is someone for whom:

$$\lim_{z \to z^{*-}} D_i(z) = 0 \text{ and } \lim_{z \to z^{*+}} D_i(z) = 1.$$
 (5.53)

Then it follows that:

$$\lim_{z \to z^{*+}} E(Y_{it} | Z = z) - \lim_{z \to z^{*-}} E(Y_{it} | Z = z)
\lim_{z \to z^{*+}} E(D_{i} | Z = z) - \lim_{z \to z^{*-}} E(D_{i} | Z = z)
= E(Y_{it}^{1} - Y_{it}^{0} | i \text{ is a complier and } Z = z^{*})$$
(5.54)

5.4 Weaknesses of RDD

- Both RDD are local effects.
- FRD requires Assumption 2, just as in LATE.
- Local manipulation of the groups on either side of z^* can result in change in composition of groups, once cutoff is set, i.e., students trying to get a higher SAT (LSAT, GRE) score to get into college (Law School, Graduate School).

6. Statistical Matching Procedures and Non-Parametric Methods

Statistical matching procedures for estimating program impacts in non-experimental designs construct a matched sample for the program participants using data from a comparison-group of nonparticipants and use the differences in post-program outcomes between participants and their comparison group match to estimate the program impact.

The idea is to match the members of these two groups based on their observables and, under conditions noted below, whether an agent received the treatment is random, much like a randomized experiment.

Matching does not require exclusion restrictions or particular specifications of the treatment decision rules or of the functional forms of the outcome equations.

6.1 Assumptions Required for Matching Estimators

A1: (Unconfoundedness or Conditional Independence) Conditional on the set of observables, X, the potential outcomes are independent of treatment status, i.e.,

$$(Y^0, Y^1) \perp D | X \tag{5.39}$$

A2: (Overlap or Common Support):

$$0 < \Pr(D = 1|X) < 1. \tag{5.40}$$

Assumption A1 is just the conditional independence invoked in the selection on observables models discussed earlier. Assumption A2 simply says that in our data, the probability of treatment, given X, cannot be 0 or 1. With these two assumptions, the Average Treatment Effect (ATE), $E(\alpha_{it}(X))$, is identified.

To estimate the Average Treatment on the Treated (ATT), $E(\alpha_{it}(X)|D=1)$, one requires a weaker version of A1:

A1': (Unconfoundedness or Conditional Independence for Non-Treated Group) Conditional on the set of observables, X, the non-treated potential outcomes are independent of treatment status, i.e.,

$$Y^0 \perp D|X \tag{5.39'}$$

6.2 Propensity Score Matching

Because matching on all elements of X is problematic, the greater the dimension of X, one often exploits a result due to Rosenbaum and Rubin (1983, 1984), which in place of A1 or A1', one can condition on the *propensity score*, i.e., $p(X_i) = \Pr(D_i = 1|X_i)$ to get new versions of these assumptions:

A3: Conditional on the propensity score, p(X), the potential outcomes are independent of treatment status, i.e.,

$$(Y^0, Y^1) \perp D | p(X)$$
 (5.41)

A3': Conditional on the propensity score, p(X), the non-treated potential outcomes are independent of treatment status, i.e.,

$$Y^0 \perp D | p(X) \tag{5.41'}$$

Rosenbaum and Rubin show that the unconfoundedness or conditional independence assumptions in A1 and A1' hold when one conditions on the propensity score, rather than X, i.e., they prove that conditioning on p(X) is equivalent to conditioning on X.

6.3 Estimation

Alternative ways to do this, but here is a example using matching, based on X or p(X) for estimating the Average Treatment on the Treated (ATT):

Let $m(Z_i, Z_j)$ denote such a distance function for observations i and j. Different distance functions have been used in the literature for determining matches. The matched-pair for program participant i is formed by choosing that comparison-group member j^* which minimizes $m(Z_i, Z_j)$ for all $j \in N$. Denote the resulting matched-pair sample by $\{(i, j^*(i)), \text{ for all } i \in E\}$. Using this sample, an estimate of the ATT can be formed either by a simple mean of the pairs, i.e.,

$$\hat{\alpha}_{t} = \frac{1}{N_{E}} \sum_{i=1}^{N_{E}} (Y_{it} - Y_{j*(i)})$$
 (5.42)

7. Bounds on Treatment Effects (See Manski, 1989, 1990)

Consider the Average Treatment Effect (ATE):

$$\alpha^* \equiv E(Y_T - Y_C \mid X = x) \tag{5.43}$$

where we condition on a set of observables, x. α^* could be estimated (identified) if we *randomly assigned* individuals to either treatment $Z^* = T$ or $Z^* = C$. But, consider case in which we don't have experimental data and individuals selectively choose treatment D = 1 or D = 0, where the numbers 1 and 0 correspond with the treatments T and T. In general, the average treatment effect is given by:

$$\alpha^* = E(Y_1 - Y_0 | x)$$

$$= E(Y_1 | x, Z = 1)P(Z = 1 | x)$$

$$+ E(Y_1 | x, Z = 0)P(Z = 0 | x)$$

$$- E(Y_0 | x, Z = 1)P(Z = 1 | x)$$

$$+ E(Y_0 | x, Z = 0)P(Z = 0 | x)$$
(5.44)

The problem is that we do not observe $E(Y_1|x,D=0)$ or $E(Y_0|x,D=1)$. (The rest of the stuff can be estimated (identified) from observable data.) Without further restrictions, we can't learn much about the treatment effect in (5.43). But, suppose either Y is bounded or a discrete random variable.

7.1 Bounds when Outcomes are Bounded:

Suppose $Y_k \in [K_{kLx}, K_{kUx}]$, for k = 0, 1. Then it follows that:

$$E(Y_1|x) \in [E(Y_1|x, D=1)P(D=1|x) + K_{1Lx}P(D=0|x),$$

$$E(Y_1|x, D=1)P(D=1|x) + K_{1Ux}P(D=0|x)]$$
(5.45)

The lower bound is the value that $E(Y_1|x)$ takes if Y_1 equals its lower bound, (K_{1Lx}) , for all those who choose treatment D = 0. Similarly the upper bound on $E(Y_1|x)$ is given by using the upper bound for Y_1 , (K_{1Lx}) , for those who choose treatment D = 0. The same logic applies to bounding $E(Y_0|x)$, using K_{0Lx} and K_{0Ux} . It follows that

$$\alpha^* \in [K_{0Lx}P(D=1|x) + E(Y_0|x, D=0)P(D=0|x) - E(Y_1|x, D=1)P(D=1|x) - K_{1Ux}P(D=0|x),$$

$$K_{0Ux}P(D=1|x) + E(Y_0|x, D=0)P(D=0|x) - E(Y_1|x, D=1)P(D=1|x) - K_{1Lx}P(D=0|x)]$$
(5.46)

Note that the width of the bound is

$$w(x) = (K_{0Ux} - K_{0Lx})P(D = 1|x) + (K_{Ux} - K_{1Lx})P(D = 0|x).$$
(5.47)

If the bounds on Y_1 and Y_0 are the same, the width of the bound is:

$$w(x) \equiv K_{Ux} - K_{Lx}.$$

Note that these bounds are not all that informative, in that they necessarily cover zero. That is, these bounds do not identify the sign of the treatment effect.

7.2 Bounds when outcomes are binary:

Suppose that $Y_k = 0$ or 1. Based on the logic in the previous section for outcomes with bounded support, the bounds on a binary variable are $K_{Lx} = 1$ and $K_{Ux} = 0$, so that α^* must lie in the interval, [-1,1]. But, note that the expected value of a binary outcome is itself the probability that the indicator = 1. So, it follows that the bound on the treatment effect reduces to:

$$\alpha^* \in [0 \cdot P(D=1|x) + \Pr(Y_0 = 1|x, D = 0)P(D=0|x) - \Pr(Y = 1|x, D = 1)P(D=1|x) - 1 \cdot P(D=0|x),$$

$$1 \cdot P(D=1|x) + \Pr(Y_0 = 1|x, D = 0)P(D=0|x) - \Pr(Y = 1|x, D = 1)P(D=1|x) - 0 \cdot P(D=0|x)]$$

$$\in [\Pr(Y_0 = 1|x, D = 0)P(D=0|x) - \Pr(Y = 1|x, D = 1)P(D=1|x) - P(D=0|x),$$

$$P(D=1|x) + \Pr(Y_0 = 1|x, D = 0)P(D=0|x) - \Pr(Y = 1|x, D = 1)P(D=1|x)]$$

$$(5.48)$$

where the width of the bound is 1, in which case the bound is one-half the size of the difference between the maximum width of the bound.

7.3 Tightening the Bounds with Additional Assumptions about Selection Process or other restrictions

Manski and others consider cases in which one wishes to impose additional restrictions on the selection process and/or outcomes. These add additional information and thus, tighten the bounds. If sufficient information is added, then the bounds collapse to points and one achieves point identification, as in the non-experimental estimators we considered last class.

7.4 Imposing Assumption of Treatment Choice following Comparative Advantage

Suppose we assume that an individual selects treatments, 1,...,*K*, based on *comparative advantage*, i.e., that following sense:

$$D = k \text{ iff } Y_k \ge Y_{\sim k}, \text{ for all } \sim k \ne k.$$
 (5.49)

Then it follows that the bounds on treatment effects can be tightened. Condition (5.49) implies that:

$$E(Y_1 | x, D = 0) = E(Y_1 | x, Y_1 \le Y_0)$$

$$\le E(Y_1 | x, Y_1 > Y_0) = E(Y_1 | x, D = 1)$$

and

$$E(Y_0 | x, D = 1) = E(Y_0 | x, Y_0 \le Y_1)$$

$$\le E(Y_0 | x, Y_0 > Y_1) = E(Y_0 | x, D = 0)$$

Thus, $E(Y_1 | x, D = 1)$ and $E(Y_0 | x, D = 0)$ are upper bounds on $E(Y_1 | x, D = 0)$ and $E(Y_0 | x, D = 1)$, respectively.

Continuing to assume the existence of bounds on Y_k , the bounds on the treatment effect are further tightened under this comparative advantage assumption to:

$$\alpha^* \in [K_{0Lx}P(D=1|x) + E(Y_0|x, D=0)P(D=0|x) - E(Y_1|x, D=1),$$

$$E(Y_0|x, D=0) - E(Y_1|x, D=1)P(D=1|x) - K_{1Lx}P(D=0|x)]$$
(5.50)

which may (or may not) be tight enough so that the sign of the treatment effect to be identified.

Manski (1989, 1990) considers other examples of tighten the bounds by imposing additional information, e.g., monotone instrumental variables, etc.

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VI. Choosing Among Alternative Nonexperimental Estimators in Impact Analysis: The Case of Evaluating Manpower Training Programs

I. FOCUS OF LECTURE

A. Typical Approaches to Evaluation of Manpower Training (Other Social) Programs

■ Experimental Evaluation:

- Compare outcomes of Trainees with those for sample of Nontrainees (Control Group) formed using random assignment.
- · Use simple statistical techniques (Difference in Means) to measure impact.

■ Nonexperimental Evaluation:

- Compare outcomes of Trainees with Nontrainees (Comparison Group) consisting of those judged to be "comparable" to trainees except received no training.
- Use matching and/or statistical adjustment procedures to account for discrepancies in observed and unobserved characteristics between two groups which might distort outcome comparisons.
- Failure to properly control for differences in characteristics leads to selection bias.

B. Recent Controversy over Use of Nonexperimental Evaluation Methods

■ Recent influential studies show that alternative nonexperimental estimators of impact produce a wide range of impact estimates and differ from experimental estimates. [LaLonde (1986) & Fraker and Maynard (1984, 1987) studies of National Supported Work (NSW) data]

■ Conclusions drawn:

- "...estimates of program effects that are based on nonexperimental comparisons can be subject to substantial misspecification uncertainty" [Burtless and Orr (1986)]
- "...the nonexperimental procedures may not accurately estimate the true program impacts. In particular, there does not appear to be any formula [using nonexperimental methods] that researchers can confidently use to replicate the experimental results ... the findings are further evidence that the current skepticism surrounding the results of nonexperimental evaluations is justified." [LaLonde and Maynard (1987)]
- "...randomized clinical trials are necessary to determine program effects" [Ashenfelter and Card (1985)]
- "...experiments appear to be the only method available at this time to overcome the limitations of nonexperimental evaluations" [Barnow (1987)]
- Given that experiments may not be feasible for conducting all evaluations, need to use nonexperimental methods. But are they credible??

C. Two Fallacies underlying Negative Assessments of Nonexperimental Evaluation Methods

1. The "Sensitivity to Alternative Methods" Fallacy:

Nonexperimental estimation procedures should produce approximately the same program estimate. "Good" nonexperimental estimators are those which yield robust estimates across alternative specifications.

The Fallacy: If one finds there are not differences in estimated impact across alternative nonexperimental methods, this simply indicates that there is no selection bias. Sensitivity is evidence that there is selection bias. In the presence of selection bias, different estimators are based on different assumptions, will not, in general, produce the same estimate. Only the one (or subset) invoking assumptions consistent with the underlying (nonrandom) selection process will produce the correct estimate.

2. The "No Way to Choose" Fallacy:

The assumptions made in conducting nonexperimental studies are arbitrary and there is not objective way to choose among estimators making different assumptions.

The Fallacy: There are "data sensitive" testing strategies which can be used to examine the validity of the assumptions (model specifications) associated with alternative nonexperimental estimators. In the absence of experimental data, one is limited to testing restrictions implied by a particular model. Such tests may be helpful given the frequent use of methods (models) which contain such are testable restrictions. In the presence of experimental data, additional tests of the appropriateness of a particular nonexperimental estimator are available.

m This paper illustrates the use of such testing strategies to re-examine the conclusions about the use of nonexperimental estimators drawn from data on the National Supported Work Demonstration (NSW) Study.

II. THE PROBLEM OF SELECTION BIAS

■ Let:

 Y_{it}^* be earnings of individual i in period t in the absence of training,

Y be the observed value of earnings for individual i at time t,

d, = 1 if a person receives training and = 0 otherwise,

 $\boldsymbol{\alpha}_{\mbox{\scriptsize it}}$ be the impact of training on person i at time t,

and adopt convention that training occurs in period k. Then:

$$Y_{it} = Y_{it}^* + d_i \alpha_{it}, \quad t > k,$$

$$Y_{it} = Y_{it}^*, \qquad t < k.$$
(2.1)

■ We focus on estimating the mean impact of training on the trained,

$$\to E(\alpha_{it}|d_{i}=1) = E(Y_{it} - Y_{it}^{*}|d_{i}=1),$$
 (2.2)

■ The mean post-program earnings of trainees is

$$E(Y_{it}|d_{i}=1) = E(\alpha_{it}|d_{i}=1) + E(Y_{it}^{*}|d_{i}=1).$$
 (2.3)

The mean post-program earnings of nontrainees is

$$E(Y_{it}|d_i=0) = E(Y_{it}^*|d_i=0).$$
 (2.4)

The <u>difference</u> in mean earnings between trainees and non-trainees is.

$$= E(Y_{it}|d_i=1) - E(Y_{it}|d_i=0) = E(\alpha_{it}|d_i=1) + \left\{E(Y_{it}|d_i=1) - E(Y_{it}|d_i=0)\right\} (2.5)$$

■ <u>Selection Bias</u> is present if

$$\to E(Y_{it}^*|d_i=1) \neq E(Y_{it}^*|d_i=0),$$
 (2.6)

where comparison group members would not be trainees $(d_i = 0)$. In the case of random assignment of persons to treatment,

$$\to E(Y_{it}^*|d_i=1) = E(Y_{it}^*|d_i=0) = E(Y_{it}^*),$$
 (2.7)

III. ALTERNATIVE NONEXPERIMENTAL ESTIMATORS FOR MEASURING THE IMPACT OF TRAINING ON EARNINGS IN THE PRESENCE OF NONRANDOM ASSIGNMENT

■ <u>ASSUMPTIONS FOR APPLICATION IN A REGRESSION FRAMEWORK:</u>

A. The Earnings Equation:

$$\Rightarrow Y_{it}^* = X_{it}\beta + U_{it}, \qquad (3.1)$$

where X_{it} vector of observed characteristics, U_{it} unobserved characteristics, and β vector of parameters.

Thus:

$$\rightarrow Y_{it} = X_{it}\beta + d_i\alpha_t + U_{it}, \text{ for } t = 0, ..., T.$$
 (3.2)

We assume that $E(\alpha_{it}|d_{i}=1) = \alpha_{t}$ and that $E(U_{it}|X_{i}) = 0$ for all i, t.

- <u>Selection</u> <u>Bias</u> is present if

Ordinary least squares regression of Y_{it} on X_{it} and d_i yields <u>inconsistent</u> estimates of α_t (or β).

■ <u>ALTERNATIVE</u> <u>NONEXPERIMENTAL</u> <u>ESTIMATORS</u> <u>AND</u> <u>THE ASSUMPTIONS</u> <u>ON WHICH THEY ARE BASED</u>:

B. Selection on Observables

■ Suppose:

$$\rightarrow$$
 $E(U_{it}|d_i,X_i) \neq 0$ and $E(U_{it}|d_i,X_i,Z_i) \neq 0$

but

$$= E(U_{i+}|d_i,X_i,Z_i) = E(U_{i+}|X_i,Z_i).$$
 (3.6)

Controlling for the observed selection variables (Z_i) solves the selection bias problem.

■ Therefore, using (3.6), one can form estimators by noting that:

$$E(Y_{it}|d_i, X_i, Z_i) = X_{it}\beta + d_i\alpha_t + E(U_{it}|X_i, Z_i)$$
 (3.7)

assuming knowledge of the functional form of $E(U_{it}|X_{it},Z_i)$.

■ <u>Linear Control Function Estimators</u> [Barnow, Cain and Goldberger (1980)]:

Assume $E(U_{it}|X_i,Z_i)$ is linear function of X_i and Z_i .

• <u>Variant</u> <u>I</u>: [Assuming $E(\alpha_{it}|d_i=1,X_i,Z_i) = \alpha_t$]

$$\rightarrow Y_{it} = C_i \delta_t + d_i \alpha_t + \tilde{U}_{it}$$
 (3.8)

where C_i denotes the vector of all variables included in either X_i or Z_i , $\widetilde{U}_{it} = U_{it} - E(U_{it}|d_i,C_i) = U_{it} - E(U_{it}|C_i)$ and δ_t is a parameter vector.

• <u>Variant II</u>: [Assuming $E(\alpha_{it}|d_i=1) = C_i\theta_t$]

$$\rightarrow Y_{i\pm} = C_i \delta_i + d_i (C_i \theta_i) + \widetilde{U}_{i\pm}. \tag{3.8'}$$

• Consistent estimators of $\alpha_{\scriptscriptstyle +}$ can be obtained by ordinary least squares.

C. Selection on Unobservables

 ${\bf m}$ Suppose dependence between d_i and U_{it} not eliminated even after controlling for Z_i.

$$\Rightarrow E(U_{it}|d_i,X_i) \neq 0 \text{ and } E(U_{it}|d_i,X_i,Z_i) \neq E(U_{it}|X_i,Z_i). \tag{3.9}$$

- <u>Fixed Effect</u> (or <u>First Difference</u>) <u>Estimator</u>:
 - Suppose

$$\rightarrow U_{it} = \phi_{1i} + \nu_{it},$$

where ϕ_{1i} is a zero mean, person-specific component and v_{it} is random component. Selection assumed to depend on permanent component ϕ_{1i} .

<u>Consistent</u> estimates of α_t are obtained by regressing $Y_{it} - Y_{it}$, on d_i and

$$x_{it} - x_{it'}$$

• <u>Variant I</u>:

• <u>Variant II</u>:

■ Random Growth Estimator:

• Suppose

where ϕ_{2i} a person-specific growth rate component. Dependence between U_{it} and d_i assumed due to dependence between d_i and (ϕ_{1i}, ϕ_{2i}) .

OLS Regression on Transformation of (3.12), where pre-training earnings proxy for (ϕ_{1i}, ϕ_{2i}) , will yield <u>consistent</u> estimates. [Pudney (1982)]

· <u>Variant I</u>:

$$\rightarrow (Y_{it} - Y_{it'}) - (t-t')(Y_{it'} - Y_{i,t'-1}) = d_i \alpha_t + [(X_{it} - X_{it'}) - (t-t')(X_{it'} - X_{i,t'-1})]\beta + [(\nu_{it} - \nu_{it'}) - (t-t')(\nu_{it} - \nu_{i,t'-1})], (3.13)$$

for t > k > t'.

• <u>Variant II</u>:

$$(Y_{it} - Y_{it'}) - (t-t')(Y_{it'} - Y_{i,t'-1}) = d_i(C_i\theta_t) + [(X_{it} - X_{it'}) - (t-t')(X_{it'} - X_{i,t'-1})]\beta + [(v_{it} - v_{it'}) - (t-t')(v_{it} - v_{i,t'-1})], (3.13')$$

for t > k > t'.

IV. TESTING ALTERNATIVE SPECIFICATIONS

A. The Pre-Program Tests

- <u>Data Requirements</u>: Pre-program earnings and regressor variables for future program participants (trainees and, when available, controls) and comparison group members.
- <u>Testing Principle</u>: Apply Candidate selection correction procedure pre-program data. If procedure appropriate, should make the adjusted earnings equation of future trainees and comparison group members alike. If not alike after adjustment, reject candidate correction procedure.
- Test whether $\alpha_t = 0$ in <u>Linear Control Function</u>, <u>Fixed Effect</u>, and <u>Random Growth Estimators</u>, using pre-program earnings data, where $d_i = 1$ if i observation is a future participant (trainee or control) and $d_i = 0$ if member of comparison group.

B. Tests of Model Restrictions

- <u>Data Requirements</u>: Same as above or less for some estimators.
- Testing Principle: Many selection estimators invoke additional restrictions which can be subjected to test. [See Heckman and Robb (1986)] Rejection of such restrictions would cause rejection of a candidate selection correction method.
- For <u>Linear Control Function Estimator</u>, no testable model restrictions without strong beliefs about the functional form of the earnings equation (3.2) and the appropriate regressor variables.
- For <u>Fixed Effect</u> and <u>Random Growth Estimators</u>, values of pre-training earnings, from periods other than those entering equations (3.8), (3.8'), (3.13) and (3.13'), should not appear in these equations. Test that the coefficients on these extraneous Y values are equal to zero.

C. The Post-Program Tests

- <u>Data Requirements</u>: Require access to experimental data, i.e., <u>controls</u> who do not receive training. Controls are like trainees except they do not receive training.
- Testing Principle: If a selection correction procedure is valid, it should make the adjusted earnings equations for controls and comparison group members alike.
- Test in <u>Linear Control Function</u>, <u>Fixed Effect</u>, and <u>Random Growth Estimators</u> is whether α_+ (or θ_+) = 0.
- Walue of this test comes in evaluating an estimator that might be suitable for nonexperimental evaluation of the same program when experimental data are not available or in picking an estimator for a similar program.

V. A RE-ANALYSIS OF THE NATIONAL SUPPORTED WORK DATA

A. The Data Used

- <u>Data</u> from the National Supported Work (NSW) <u>experiment</u> previously analyzed by LaLonde (1986), Fraker and Maynard (1984, 1987), and LaLonde and Maynard (1987).
- Use <u>NSW participants</u> (both trainees and controls) who were either <u>AFDC Recipients</u> (<u>Females</u>) or <u>High School Dropouts</u> (<u>Youth</u>) that were enrolled in the program in either 1976 or 1977.
- Use <u>comparison groups</u> for each drawn from the March 1976 and March 1977 <u>Current Population Survey</u> (CPS).
- Only have grouped data, i.e., mean values of earnings for cells of individuals for both the NSW participants and those in the CPS were provided by the Social Security Administration. Such data precludes the use of many nonlinear nonexperimental estimators. Restrict our investigation to linear nonexperimental estimators.
- <u>Variables defined</u> in <u>Table 1</u> and <u>Mean Values</u> found in <u>Table 2</u>.

B. Estimates of the Impact of Training

- Estimates of Program Impact: High School Dropouts in Table 3 and AFDC women in Table 4.
- Mean Differences Using Experimental Data:
 - <u>High School Dropouts</u>: -\$48 in 1978 and \$9 for 1979. Neither statistically significant.
 - AFDC Women: \$440 in 1978 (significant) and \$267 (only marginally significant)
- Mean <u>Differences</u> <u>Using Nonexperimental Comparison Group Data</u>:
 - <u>High School Dropouts</u>: -\$1910 in 1978 and -\$1917 in 1979 (both significant)
 - AFDC Women: \$157 in 1978 and \$79 in 1979 (both insignificant)
- Same "Sensitivity" across estimators found in previous studies.
 - These results suggest selection bias is an empirically important problem using the above nonexperimental data to evaluate impact of training on earnings.

Table 1. Definition of Variables

Variable	Description
Earnings variables	
SSEARN72	SSA earnings in 1972 (in 1978 dollars)
SSEARN73	SSA earnings in 1973 (in 1978 dollars)
SSEARN74	SSA earnings in 1974 (in 1978 dollars)
SSEARN75	SSA earnings in 1975 (in 1978 dollars)
SSEARN78	SSA earnings in 1978 (in 1978 dollars)
SSEARN79	SSA earnings in 1979 (in 1978 dollars)
Background variables	
BLKHIS	
SEX	1 if black or Hispanic and 0 otherwise
MARRIAGE	1 for men and 0 for females
AGE	1 if married at enrollment for NSW participants or at March interview for CPS respondents and 0 otherwise
	PLAT II) VEETS AT RECEIVED BY INSTITUTE OF ST. MOROD Intension, to 2 OCC 2444 and 2444
EDUC	Tears of schooling completed at envoluntee for NSW participants as at March intensions for CRS consequents
URBAN	
7677ENR	1 if enrolled in 1977 for NSW participants or if interviewed in March 1977 for CPS respondents and 0 otherwise
Background variables	in <i>B</i> 2
BLACK	1 if black and 0 otherwise
HISPANIC	1 if Hispanic and 0 otherwise
AGESQ	AGE squared
HOUSESIZE	Number of household members at enrollment for NSW participants or at March interview for CPS respondents
DEPEND	Number of dependents at enrollment for NSW participants or at March interview for CPS respondents (used only for AFDC recipient (women) results]
AGEKID	Age of youngest dependent at enrollment for NSW participants or at March interview for CPS respondents [used only for AFDC recipient (women) results]
Work history variables	in W1
SSEARNL1	Annual earnings (from SSA data) one year prior to enrollment for NSW participants or one year prior to interview of CPS respondents
SSEARNL2	Annual earnings (from SSA data) two years prior to enrollment for NSW participants or two years prior to the interview for CPS reapondents.
WORKWKS	Number of weeks worked in year prior to enrollment for NSW participants or in year prior to interview for CPS
UEWKS	Number of weeks unemployed in year prior to enrollment for NSW participants or in year prior to interview for CPS respondents
AVEHRS	Average hours per week (when worked) in year prior to enrollment for NSW participants or in year prior to interview for CPS respondents.
WELFARE	Per capita benefit the household received from welfare and earnings of the sample member in the month prior to enrollment for NSW participants or the interview for CPS respondents
Work history variables	
SSEARNL3	Annual earnings (from SSA data) three years prior to enrollment for NSW participants or three years prior to interview for CPS respondents
SSEARNL4	Annual earnings (from SSA data) four years prior to enrollment for NSW participants or four years prior to interview for CPS respondents
CLERSALE	1 If job prior to enrollment for NSW participants or if current/most recent job for CPS respondents was a clerical or sales occupation and 0 otherwise
SERVICE	If job prior to enrollment for NSW participants or if current/most recent job for CPS respondents was in service sector and 0 otherwise.
PROFESSION	1 if job prior to enrollment for NSW participants or if current/most recent job for CPS respondents was a
AFDC	1 if AFDC received in year prior to enrollment for NSW participants or in year prior to interview for CPS respondents and 0 otherwise [used only for high-school dropout (youth) results]

Table 2. Sample Means

		1800 2. 30							
	High-sch	poi dropouts	(youths)	AFDC recipients (women)					
	NSW s	anples	CPS	NSW s	CPS				
Variable	Trainees	Controls	semple	Trainees	Controls	sample			
Earnings variables									
SSEARN72	192.7	228.9	20 1.3	971.3	1,085.6	1,041.0			
SSEARN73	329.9	401.1	54 8.4	1,087.6	1,206.3	1,192.7			
SSEARN74	581.1	630.6	1,036.6	895 .3	1,000.8	1,201.9			
SSEARN75	532.4	504.9	1,455.9	541.4	638.9	1,045.8			
SSEARN78	1,704.0	1,751.5	3,654.8	2,007.8	1,588.9	1,841.8			
SSEARN79	1,838.2	1,825.5	3,787.0	2,039.9	1,798.3	1,959.6			
Background variables in									
BLKHIS	.918	.909	196	.955	.945	.500			
SEX	.883	.864	483	.000	.000	.000			
MARRIAGE	.044	.033	.285	.023	.042	.186			
AGE	18.200	18.347	18.080	33.375	33.615	31.460			
EDUC	9.616	9.677	10.658	10.307	10.272	11.133			
URBAN	1.000	1.000	.240	.979	.981	.440			
7677ENR	.645	. 65 1	433	.729	.719	.485			
Background variables in	62								
BLÄCK	.736	.706	110	.835	.817	.381			
HISPANIC	.182	.203	.086	.120	.128	.120			
HOUSESIZE	4.704	4.746	3.335	3.613	3.779	3.636			
DEPEND				2.167	2.292	2.506			
AGEKID				9.341	9.215	10.124			
AGESQ				1,169.06	1,181.43	1,078.44			
Work history variables in									
SSEARNL1	559.0	539 .3	1,545.4	459.0	462.1	905.3			
SSEARNL2	436.4	447.4	944.8	508.8	607.6	862.8			
WORKWKS	9.3	9.3	21.4	3.3	3.2	11.0			
UEWKS	10.3	11.2	22	11.7	13.3	1.9			
HOURS	3.3	3.2	15.9	1.3	.9	7.2			
WELFARE	33.8	33 .7	121.6	93 .9	91.6	169.7			
Work history variables in									
SSEARNL3	357. 1	400.6	52 1.9	711.8	816.5	872.5			
SSEARNL4	180.6	198.1	194.7	711.9	769 .1	741.1			
CLERSALE	.101	.108	126	.072	.081	.109			
SERVICE	.256	.212	228	.100	.084	.164			
PROFESSION	.057	.040	016	.013	.016	.022			
AFDC	.045	.043	146		•				
Number of observations	566	678	2,368	800	802	1,995			
Number of cells	69	87	321	110	107	266			

Table 3. Estimates of Training Effects for High-School Dropouts (youths)

	1978 e	ernings	1979 e	amings
Model and control variable sets	Variant 1	Variant 2 (Ĉθ,)	Variant 1	Variant 2 (CQ)
Nonexperimental estima	tes			
Linear control function en No control	stimates			
variables	-1,910		-1,917	
<i>B</i> 1	(243) -1,884	-1,827	(191) -2,119	-2,092
B1 + B2	(247) -1,279	(246) 1,079	- 1,569	(300) -1,498
B1 + W1	(273) -1,117	(295) 1,146	(239) -1,539	(319) -1,447
B1 + B2 + W1 + W	(246) 2 - 889 (328)	(263) -889 (380)	(343) -996 (442)	(372) - 1,331 - (3 86)
Fixed-effect estimates co	nstructed with		(***	1000)
t' = 1972 pretraining ear No control	nings			
variables	- 1,904		- 1,910	
<i>B</i> 1	(236) - 1,886	- 1.831	(266)	
	(242)	(201)	-2,172 (277)	-2,070 (275)
B1 + B2	-1,360 (270)	-1,227 (291)	-1,644	-1,647
Fixed-effect estimates cor	ath clad with		(309)	(330)
t' = 1974 pretraining earn No control	nings	•		
variables	-1.456		-1.462	
•	(203)		(186)	
<i>B</i> 1	-1,411	-1,370	- 1,663	-1,636
B1 + B2	(227) - 1.035	(228) -964	(301)	(269)
_	(255)	(276)	- 1,330 (326)	-1,3 83 (312)
Random-growth estimates $t' = 1973$ and $t' - 1 = 1$	constructed 1972 pretraini	· · ·		(0.2)
No control variables				
VII 125105	- 649 (336)		- 446 (386)	
<i>B</i> 1	-231	- 235	- 241	-236
B1 + B2	(414)	(416)	(475)	(477)
J. , J <u>.</u>	-23 (476)	76 (515)	-85 (547)	- 126 (589)
Weighted average of	-2		- 15	• -•
estimates	(189	•	(21:	2)
Random-growth estimates	constructed v	vith .		
t' = 1974 and $t' - 1 = 1No control$	973 pretrainir	ng earnings		
variables	-499		-267	
<i>B</i> 1	(328) -614	- 589	(307) - 701	-659
04 . 50	(431)	(436)	- (6 10)	-
B1 + B2	-624 (497)	-777 (53 7)	-806	- 850
Weighted average of	-616	• •	(586) - 724	(63 0)
estimates	(426		(502	
Experimental estimates	-48		9	
	(144)		(173)	

NOTE: Standard errors are in parentheses

pothesis $\overline{C}\theta_t = 0$ and for the sake of brevity are not reported.

Under the headings "Postprogram tests." we present P values for tests of the hypotheses $\alpha_t = 0$ and $\overline{C}\theta_t / \overline{r}_t = 0$ (t > k), for earnings models fit on a pooled sample of ex-

perimental controls from the experiment $(d_i = 1)$ and comparison-group members $(d_i = 0)$. Again, tests of the vector hypothesis $\theta_i = 0$ are consistent with the test based on $\overline{C}\theta_i$ and are not reported here.

Under the heading "Model-restriction tests." we report P values for the hypotheses that extraneous Y values do not have statistically significant coefficients in the fixed-

Table 4. Estimates of Training Effects for AFDC Recipients (women)

	1978 e	arnings	1979 earnings			
Model and control variable sets	Variant 1 (\alpha_t)	Variant 2 (CO,)	Variant 1	Variant 2 (Ĉθ _t)		
Nonexperimental estima	tes					
Linear control function e	stimates					
No control						
variables	157		79			
<i>B</i> 1	(164)		(155)			
ÐI	686	726	494	534		
B1 + B2	(192)	(194)	(193)	(195)		
51 + B2	231	638	- 195	546		
B1 + W1	(282) 653	(358)	(286)	(360)		
	(203)	715 (260)	496 (230)	370		
81 + 82 + W1 + W		907	441	(289) 586		
	(263)	(335)	(303)	(386)		
Minimized expenses of	(330)	(555)	(000)	(555)		
Weighted average of estimates	07		•			
	37 (14		23			
	• • •	-,	(15	12)		
Fixed-effect estimates co	instructed wit	ħ				
" = 1972 pretraining ea	mings	•				
No control						
variables	231		153			
<i>B</i> 1	(152) .		(156)			
61	699	736	508	544		
B1 + B2	(185)	(188)	(193)	(195)		
UI T DE	938 (275)	1,124	512	1,032		
Consider the second second		(353)	(287)	(362)		
Fixed-effect estimates co	nstructed with	h				
1' = 1974 pretraining ear No control	mings					
variables	476					
VIII 182100	475 (125)		397			
B1	(135) 713	693	(150)	500		
.	(168)	(170)	522	500		
B 1 + B 2	946	800	(179) 520	(184) 708		
	(250)	(321)	(268)	(328)		
Random-growth estimates	/	. ,	(200)	(020)		
' = 1973 and $t' - 1 =$	1072 protection	with				
No control	1912 predien	илд өөшилү	s			
variables	494		460			
	(367)		(433)			
<i>8</i> 1	78	- 44	-217	-263		
	(463)	(473)	(546)	(557)		
B1 + B2	486	-936	– 15	-1.372		
	(692)	(898)	(816)	(1,965)		
landom-growth estimates	· constructed			(11)		
' = 1974 and $t' - 1 = 1$	1973 pretreis	MUI MUI				
No control	···· p····	and centured	,			
variables	1,276		1.398			
	(356)		(471)			
B 1	1,183	981	1,109	860		
	(453)	(453)	(576)	(576)		
81 + <i>8</i> 2	1,278	880	935	808		
	(677)	(869)	(778)	(918)		
xpermental estimates	440	,,	•	,,		
	(142)		267 (162)			
	116/1		/167I			

NOTE: Standard errors are in parentheses

C. Results of Model Selection Tests for High School Dropouts (Youth)

■ See <u>Table 5</u>

- The <u>pre-</u> and <u>post-program</u> <u>tests</u> and <u>model</u> <u>restriction</u> <u>tests</u> generally produce consistent findings.
 - Linear control function and fixed effect models are decisively rejected.
 - The <u>random growth</u> model <u>is not</u>.
- Tests of model restrictions for random growth model are mixed.
 - Using 1973 and 1974 earnings to proxy the unobserved components, ϕ_{1i} and ϕ_{2i} , the model is not rejected, but using 1972 and 1973 earnings, it is.
 - Based on further analysis of a less restricted form of the random growth model (reported on in paper), it appears that the true specification for Youth is close to the random growth specification in (3.13) or (3.13') and that the rejection for 1972 and 1973 is due to the use of extremely long lags in pre-training earnings.
- "Weighted Average of Estimates" in Table 3.
 - Random Growth Model produces the same inference about program impact as the experiment.
 - The former estimates are more negative than the latter, but the standard errors of the former are also bigger.
- Based on the consistency of the Pre-Program and Model Restriction Tests with the Post-Program Tests, one would have chosen the same nonexperimental estimator (Random Growth) with or without experimental data.
- E Summary: We reach different conclusion than past studies on this data (La-Londe and Fraker and Maynard) concerning the ability to discriminate between alternative nonexperimental estimators.
 - The nonexperimental models we reject are the source of discrepancy previously reported in the literature.

Table 5. Specification Tests of Nonexperimental Estimators for High-School Dropouts (youths)

						Probabil	ity values							
	Model-restriction tests									Postprogram tests				
Control variable set	Preprogram tests using preprogram earnings		Preprogram earnings		1978 comings		1979 earnings		1978 earnings		1979 earnings			
	$\alpha_t = 0$	$\overline{C}\theta_t = 0$	$a_t = 0$	$\overline{C}\theta_{i}=0$	$\alpha_t = 0$	$\overline{C}\theta_t = 0$	$\alpha_t = 0$	$\overline{C}\theta_{i}=0$	$\alpha_t = 0$	$\overline{C}\theta_t = 0$	$\alpha_i = 0$	$\overline{C}\theta_t = 0$		
	1975 earnings as dependent variable					19	78 or 197	9 earnings	s as deper	ndent varia	ble			
Linear control function e	stimators	•						•	•					
No control variables	.000				1				.000		.000			
<i>8</i> 1	.000	.000							.000	.000	.000	.000		
B1 + B2	.000	.012			1				.000	.000	.000	.000		
B1 + W1	.000	.208			Į.				.000	.012	.000	.000		
B1 + B2 +					İ									
W1 + W2	.016	.336							.005	.632	.033	.000		
	t = 19	74 and t'	= 1972 6	arnings	t = 1978 or 1979 and t' = 1972 earnings						is			
Fixed-effect estimators				•						_				
No control variables	.000		.000		.000		.000		.000		.000			
B 1	.000	.000	.000	.000	.000	900	.000	.000	.000	.000	.000	.000		
B1 + B2	.000	.019	.000	.000	.000	000	.000	.000	.000	.000	.000	.000		
	t = 19	75 and t'	= 1972 6	aminas	t = 1978 or 1979 and t' = 1974 earnings									
Fixed-effect estimators										•	, -			
No control variables	.000		.000		.502		.715		.000		.000			
<i>B</i> 1	.000	.000	.000	.000	.076	081	.661	.629	.000	.002	.000	.001		
B1 + B2	.000	.000	.000	.000	.023	021	.524	.817	.000	.002	.000	.001		
		= 1975,				r = 19	78 or 197	9, t' = 19	73, t' - 1	= 1972 6	amings			
Random-growth estimate		- 1 = 19	// 2 GALTIN	<i>r</i> ys							_			
No control variables	.000		.035		.000		.000		.007		.042			
<i>B</i> 1	.375	.173	.316	.080	.000	.000	.000	.000	.329	113	.427	.443		
B1 + B2	.575 .558	.128	.614	.042	.000	900	.000	.000	.798	.695	.622	.608		
		1 = 1975, - 1 = 19				i = 19	78 or 197	9, t' = 19	74, t' - 1	1 = 1973 (amings			
Random-growth estimate		- 1 = 18	II S GETTAI	Ŋ										
No control variables	.000		.126		1 .000		.003		.139		.474			
B1	.301	.172	.809	.817	.090	105	.281	.353	.567	.398	.821	.417		
81 + 8 2	.352	.172	.909	.659	.070	146	.276	.546	.696	.312	.698	.169		

effect and random-growth models fit on preprogram earnings [for a pooled sample of future trainees and controls $(d_i = 1)$ and comparison-group members $(d_i = 0)$] and postprogram earnings [for a pooled sample of controls from the experiment $(d_i = 1)$ and comparison-group members $(d_i = 0)$]. We do not see any compelling model restrictions for the linear control function estimator, so no test is reported.

The preprogram and postprogram tests and the modelrestriction tests generally produce consistent findings. Linear control function and fixed-effect models are decisively rejected; the random growth model is not. (Though not reported in Table 5, the coefficient estimates associated with the preprogram and postprogram tests range from -2,128 to -167 for the linear control function models, from -2.186 to -274 for the fixed-effect models, and from -894 to -37 for the random-growth models.) Nevertheless, the tests for the model restrictions applied to the random-growth model fit on postprogram data are mixed. Using 1973 and 1972 earnings to proxy the unobserved components, ϕ_{1i} and ϕ_{2i} , the model is rejected on the postprogram data. Using 1973 and 1974 earnings to proxy the unobserved components, the model is hot rejected on the postprogram data. Neither version of the

random-growth model with regressors is rejected when it is fit on the preprogram sample that combines future participants (trainees and controls) and comparison-group members.

The rejected version of the model uses the longest lags in preprogram earnings of any of the fitted models to eliminate the permanent and random-growth components in U_{it} (t - t' = 6 and 7 for 1978 and 1979, respectively). Earnings functions are well known to be concave in age or experience. The linear growth specification (3.14) may become a progressively poorer approximation as the lag length increases between the dependent variable and the proxy variables. A better model might augment (3.14) to include a third component, ϕ_{3i} , multiplied by $(t - t')^2$. To find sufficient proxy variables for this model requires a third year of preprogram earnings data, which is not available to us. Models with autoregressive specifications for U_{it} failed specification tests.

A slight extension of (3.14) produces a model that passes specification tests and produces estimates of program impact very close to those obtained from the random-growth model reported in Table 3. In place of (3.14), we write

$$U_{ir} = \phi_{1i} + b_i \phi_{2i} + v_{it}, \quad b_i \neq b_{i'}, t \neq t'.$$

D. Results of Model Selection Tests for AFDC Recipients (Women)

- See <u>Table</u> 8.
- <u>Pre-</u> and <u>Post-Program Tests</u> not decisive. The <u>Tests of Model Restrictions</u> has more bite.
 - For <u>both</u> the pre-program and post-program versions of these tests, the <u>fixed effect</u> and <u>random growth</u> models are <u>rejected</u>.
 - By default, do not reject the linear control function estimators.
- "Weighted Average of Estimates" in Table 4.
 - <u>Linear Control Function</u> Estimator leads to the <u>same inference</u> as found from <u>the experiment</u>.
 - Again, the source of the difference in our results and previous studies is the rejected models.

VI. CONCLUSIONS

- We have considered <u>two fallacies</u> concerning nonexperimental evaluations.
- Presented an illustration of how to <u>choose among alternative nonexperimental</u> <u>estimators</u>.
 - Shown that simple model selection strategy based on easily implemented specification tests can eliminate nonexperimental evaluation models that do not produce estimated program impacts close to the experimental results.
 - We can eliminate the most unreliable and misleading estimators which give rise to the "sensitivity" problem found in the literature.
- Our results, while far from definitive, are encouraging. They suggest a feasible a strategy for the <u>reliable</u> (and <u>credible</u>) use of nonexperimental methods to evaluate social programs.

Table 7. Estimates of Training Effects Using Modified Random-Growth Estimators for High-School Dropouts (youths)

Control variable set		1978 ed	urnings		1979 earnings						
	Vani	ent 1	Variant 2		Varie	arit 1	Variant 2				
	a,	W+1-,	<u></u> Ēθ,	(Der y	œ,	$\omega_{YJ'-1}$	Ĉθ,	$\omega_{t',t'-1}$			
				' - 1 = 19i	74 pretrain	ing earnings					
Modified ra	andom-grov	oth estimate	rs								
<i>B</i> 1	- 191	5.836	- 183	5. 94 2	-277	6.749	-270	6.927			
	(329)	(1.021)	(296)	(1.253)	(351)	(.918)	(379)	(1.124)			
		ť	= 1974, t	' - 1 = 19	73 pretraini	ing earnings					
		uth actionate	r s			•					
Modified ra											
Modified ra	- 237	4.691	- 201	4.573	-237	5.213	-213	5.011			

NOTE: Standard errors are in parentheses.

estimators may not be well-founded and that a systematic procedure exists to identify estimators that replicate the inferences drawn from experimental methods.

5.3 Results of Model-Selection Tests for AFDC Recipients (women)

Table 8 reports the results of specification tests applied to alternative earnings equations for AFDC women. The format of this table is the same as that of Table 5. Neither

the preprogram tests nor the postprogram model-specification tests are decisive in rejecting any of the models. (The coefficient estimates associated with these tests range from -686 to 476 for the linear control function models, -449 to 750 for the fixed-effect models, and -1,961 to 1,071 for the random-growth models.) The tests of model restrictions have much more bite. For both the preprogram and postprogram versions of these tests, the fixed-effect and random-growth models are decisively rejected. By

Table 8. Specification Tests of Nonexperimental Estimators for AFDC Recipients (women)

	Probability values														
	_	Model-restriction tests									Postprogram tests				
Control variable set	Preprogram tests using preprogram earnings		Preprogram earnings		1978 earnings		1979 earnings		1978 earnings		1979 earnings				
	a, = 0	$\overline{C}\theta_r = 0$	a ₁ = 0	<u></u> C θ, = 0	a, = 0	C 0, = 0	a, = 0	<u>C</u> θ, = 0	$\alpha_t = 0$	$\overline{C}\theta_r = 0$	$\alpha_t = 0$	$\overline{C}\theta_{t}=0$			
		rnings as (depender	t variable		19	78 or 197	9 eem ings	as depen	ndent varia	ble				
Linear control function	estimator	3						•	•						
No control variables	.000				1				.062	•	.246				
<i>B</i> 1	.274	.817			1				.196	.098	.210	.121			
<i>8</i> 1 + <i>8</i> 2	.000	.436			1				.217	.404	.192	.265			
81 + W1	.199	.021			1				.204	.358	.402	.806			
B1 + B2 +					ŀ										
W1 + W2	.139	.010			1				.435	.232	.973	.429			
	t = 19	974 and t'	= 1972 (emings			= 1978	x 1979 ar	nd t' = 19	72 earning	s				
Fixed-effect estimators															
No control variables	.000		.000		.000		.000		.031		.141				
<i>8</i> 1	.608	.622	.000	.000	.000	.000	.000	.000	.455	.251	.490	.311			
B1 + B2	.561	.131	.000		i .000	.000	.000	.000	.837	.074	.896	.045			
	t = 19	975 and t'	= 1972 (t	= 1978	r 1979 a	nd t' = 19	74 earni ng	13				
Fixed-effect estimators								•							
No control variables	.000		.000		.144		.014		.574		. 89 3				
<i>B</i> 1	.128	.824	.000	.000	.022	.047	.004	.009	.383	.340	.430	.423			
<i>B</i> 1 + <i>B</i> 2	.307	.299	.000	.000	.019	.014	.001	.001	.701	.402	.772	.280			
		t = 1975, - 1 = 19				! = 19	78 or 197	9, t' = 19	73, t' - 1	= 1972 e	amings				
Random-growth estimate		, - ,	v=/m	. 											
No control variables	.021		.000		.000		.000		.738		.989				
B1	.016	.055	.000	.000	.000	000	.000	.000	.735	.243	.208	.208			
B1 + B2	.183	.069	.000	.000	000	000	000	.000	.221 .375	.243	.200	.075			
01 - 52					1 000	000	.000	000	.3/5	.074	.356	.075			
		t = 1975, - 1 = 19				r = 19	78 or 197	9, t' = 19	74, t' - 1	= 1973 e	amings				
Random-growth estima	tors			-3-											
No control variables	.999		.102	V	l - 002		004		.022		.008				
81	.333 .827	.974	033	.021	.000	000	000	000	.124	.267	.135	.303			
B1 - B2	.686	.985	.033	.037	.000	000	.000	.000	.124	.207 .659	.133	.627			
	.000	.563	.UTU	.037	1 .000	•••	.000	.000	.20/	.003	.211	.027			

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